

# Federal Compliance Audit

## County of Androscoggin, Maine

December 31, 2021



*Proven Expertise & Integrity*

COUNTY OF ANDROSCOGGIN, MAINE

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DECEMBER 31, 2021

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## INDEPENDENT AUDITOR'S REPORT

Board of Commissioners  
County of Androscoggin  
Auburn, Maine

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the County of Androscoggin, Maine, as of and for the year ended December 31, 2021 and the related notes to the financial statements, which collectively comprise the County of Androscoggin, Maine's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of County of Androscoggin, Maine as of December 31, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Androscoggin, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Androscoggin, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatements of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Androscoggin, Maine's internal control. Accordingly, no such opinion is expressed.

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise doubt about the County of Androscoggin, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension and OPEB information on pages 5 through 12 and 66 through 73 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Androscoggin, Maine's basic financial statements. The Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The schedule of expenditures of federal awards is presented for purpose of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including

comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements, capital asset schedules and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2022, on our consideration of the County of Androscoggin, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County of Androscoggin, Maine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Androscoggin, Maine's internal control over financial reporting and compliance.

*RHR Smith & Company*

Buxton, Maine  
August 31, 2022



**REQUIRED SUPPLEMENTARY INFORMATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

**(UNAUDITED)**

The following management's discussion and analysis of County of Androscoggin, Maine's financial performance provides an overview of the County's financial activities for the year ended December 31, 2021. Please read it in conjunction with the County's financial statements.

**Financial Statement Overview**

The County of Androscoggin's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, pension information, OPEB information and other supplementary information which includes combining and other schedules.

**Basic Financial Statements**

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

**Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the County's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regards to the County's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position - this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities - this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

The above-mentioned financial statements have one column for the County's activity. The type of activity presented for the County of Androscoggin is:

- *Governmental activities* - The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). All of the County's basic services are reported in governmental activities, which include superior court, district attorney, county commissioners, county treasurer, restitution specialist, county buildings, jail (support of prisoners), human resources, registry of deeds, registry of probate, auditing, sheriff, extension service, law enforcement death benefit, employee benefits, soil conservation, communications, insurances, emergency management agency, civil process, telecommunications and unclassified.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Androscoggin, like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the County of Androscoggin can be divided into two categories: governmental funds and fiduciary funds.

*Governmental funds:* All of the basic services provided by the County are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach, revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the County's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the County.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These

reconciliations are presented on the page immediately following each governmental fund financial statement.

The County of Androscoggin presents five columns in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances. The County's major governmental funds are the general fund, jail fund, ARPA grant fund and deeds surcharge fund. All other funds are shown as nonmajor and are combined in the "Other Governmental Funds" column on these statements.

The general fund and jail fund are the only funds for which the County legally adopted a budget. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund provides a comparison of the original and final budget and the actual expenditures for the current year. The jail fund budget was legally adopted for the period ending June 30, 2021 and the Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - Jail Fund is reported in the Androscoggin County Jail Department report issued for the June 30, 2021 period.

*Fiduciary Funds:* These funds are used to account for resources held for the benefit of parties outside the County of Androscoggin. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. The accounting used for fiduciary funds are much like that of proprietary funds. They use the accrual basis of accounting.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the Statement of Changes in Net Position - Fiduciary Funds.

### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information, which includes a Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund, Schedule of Proportionate Share of the Net Pension Liability (Asset), Schedule of Contributions - Pension, Schedule of Proportionate Share of the Net OPEB Liability - Group Life, Schedule of Changes in the Net OPEB Liability - Health Plan, Schedule of Changes in the Net OPEB Liability and Related Ratios - Health Plan, Schedule of Contributions - OPEB - Group Life and Health Plan and Notes to Required Supplementary Information.

## Other Supplementary Information

Other supplementary information follows the required supplementary information. These combining and other schedules provide information in regards to nonmajor funds, capital asset activity and other detailed budgetary information for the general fund.

## Government-Wide Financial Analysis

Our analysis below focuses on the net position and changes in net position of the County's governmental activities. The County's total net position increased by \$7,812,604 from a deficit balance of \$22,708,322 to a deficit balance of \$14,895,718.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - decreased to a deficit balance of \$26,932,830 at the end of this year.

**Table 1**  
**County of Androscoggin, Maine**  
**Net Position**  
**December 31,**

	<b>2021</b>	<b>2020</b>
<b>Assets:</b>		
Current Assets	\$ 13,746,127	\$ 4,225,117
Noncurrent Assets - Capital Assets	2,532,994	2,285,936
Total Assets	16,279,121	6,511,053
<b>Deferred Outflows of Resources:</b>		
Deferred Outflows Related to Pensions	1,527,445	658,033
Deferred Outflows Related to OPEB	7,123,910	6,869,670
Total Deferred Outflows of Resources	8,651,355	7,527,703
<b>Liabilities:</b>		
Current Liabilities	1,215,114	1,007,591
Noncurrent Liabilities	33,246,101	34,561,229
Total Liabilities	34,461,215	35,568,820
<b>Deferred Inflows of Resources:</b>		
Deferred Revenues	1,064,287	790,373
Deferred Inflows Related to Pensions	4,039,844	89,508
Deferred Inflows Related to OPEB	260,848	298,377
Total Deferred Inflows of Resources	5,364,979	1,178,258
<b>Net Position (Deficit):</b>		
Net Investment in Capital Assets	1,548,522	1,482,745
Restricted	10,488,590	978,354
Unrestricted (Deficit)	(26,932,830)	(25,169,421)
Total Net Position (Deficit)	\$ (14,895,718)	\$ (22,708,322)

## Revenues and Expenses

Revenues for the County's governmental activities increased by 69.42%, while total expenses increased by 14.05%. The main increase in revenues was in other grants/contracts. The largest increases in expenses were in jail (support of prisoners), sheriff, employee benefits and unclassified.

**Table 2**  
**County of Androscoggin, Maine**  
**Change in Net Position**  
**For The Years Ended December 31,**

	2021	2020
<b>Revenues</b>		
<i>Program Revenues:</i>		
Charges for services	\$ 2,221,103	\$ 1,917,112
Operating grants and contributions	2,111,185	2,346,124
<i>General Revenues:</i>		
Taxes	10,816,380	10,772,938
Other grants/contracts	10,815,105	286,499
Interest income	26,076	21,755
Miscellaneous	115,521	64,324
Total Revenues	26,105,370	15,408,752
<b>Expenses</b>		
Superior court	6,115	5,439
District attorney	699,113	667,537
County commissioners	176,540	175,521
County treasurer	160,460	155,235
Restitution specialist	67,049	67,137
County buildings	407,553	510,658
Jail (support of prisoners)	7,296,229	6,702,699
Human resources	4,800	3,913
Registry of deeds	191,801	182,014
Registry of probate	178,683	169,442
Auditing	13,200	16,300
Sheriff	2,048,699	1,835,454
Extension service	45,000	51,799
Law enforcement death benefit	17,942	17,942
Employee benefits	3,544,457	3,077,100
Soil conservation	14,000	14,000
Communications	798,906	740,466
Insurances	89,740	86,414
Emergency management agency	201,911	209,208
Civil process	242,738	232,256
Information technology	149,038	138,232
Unclassified	1,870,821	886,769
TAN interest	24,337	55,969
Unallocated depreciation (Note 5)	43,634	37,438
Total Expenses	18,292,766	16,038,942
Change in Net Position (Deficit)	7,812,604	(630,190)
Net Position (Deficit) - January 1	(22,708,322)	(22,078,132)
Net Position (Deficit) - December 31	\$ (14,895,718)	\$ (22,708,322)

## Financial Analysis of the County's Fund Statements

*Governmental funds:* The financial reporting focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information may be useful in assessing the County's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year and the net resources available for spending.

**Table 3**  
**County of Androscoggin, Maine**  
**Fund Balances - Governmental Funds**  
**December 31,**

	<u>2021</u>	<u>2020 (Restated)</u>	<u>Increase/ (Decrease)</u>
General Fund:			
Nonspendable	\$ 7,567	\$ 13,341	\$ (5,774)
Assigned	200,000	-	200,000
Unassigned	1,027,696	1,067,669	(39,973)
Total General Fund	<u>\$ 1,235,263</u>	<u>\$ 1,081,010</u>	<u>\$ 154,253</u>
Jail Fund:			
Restricted	\$ 271,187	\$ 650,490	\$ (379,303)
Total Jail Fund	<u>\$ 271,187</u>	<u>\$ 650,490</u>	<u>\$ (379,303)</u>
ARPA Grant Fund:			
Restricted	\$ 9,422,527	\$ -	\$ 9,422,527
Total ARPA Grant Fund	<u>\$ 9,422,527</u>	<u>\$ -</u>	<u>\$ 9,422,527</u>
Deeds Surcharge Fund:			
Restricted	\$ 280,172	\$ 251,486	\$ 28,686
Total Deeds Surcharge Fund	<u>\$ 280,172</u>	<u>\$ 251,486</u>	<u>\$ 28,686</u>
Nonmajor Funds:			
Special Revenue Funds:			
Restricted	\$ 232,867	\$ 187,196	\$ 45,671
Unassigned	(88,606)	(26,335)	(62,271)
Capital Projects Funds:			
Restricted	281,837	353,024	(71,187)
Total Nonmajor Funds	<u>\$ 426,098</u>	<u>\$ 513,885</u>	<u>\$ (87,787)</u>

The changes to total fund balances for the general fund, the jail fund, the deeds surcharge fund and all aggregate nonmajor funds occurred due to the regular activity of operations.

The change in total fund balance of the ARPA grant fund was due to the receipt of American Relief Funds in the later part of the fiscal year resulting in the large increase in the restricted fund balance for this fund.

### **Budgetary Highlights**

The difference between the original and final budget for the general fund was due to the adjustment for the jail budget's year end.

The general fund actual revenues exceeded budgeted amounts by \$128,821. All revenue categories were within or exceeded budgeted amounts with the exception of intergovernmental revenue and miscellaneous.

The general fund actual expenditures were under budgeted amounts by \$405,432. All expenditure categories were within or under budgeted amounts with the exception of county buildings, human resources and auditing.

### **Capital Asset and Debt Administration**

#### **Capital Assets**

As of December 31, 2021, the net book value of capital assets recorded by the County increased by \$247,058 over the prior year. This increase was due to current year additions of \$612,537 less net disposals of \$7,818 and depreciation expense of \$357,661.

**Table 4**  
**County of Androscoggin, Maine**  
**Capital Assets (Net of Depreciation)**  
**December 31,**

	<b>2021</b>	<b>2020</b>
Land	\$ 809,900	\$ 809,900
Buildings and improvements	261,297	278,972
Vehicles	595,435	509,714
Machinery and equipment	710,186	672,635
Furniture and fixtures	156,176	14,715
Total	\$ 2,532,994	\$ 2,285,936

#### **Debt**

At December 31, 2021, the County had \$984,472 in notes from direct borrowings payable versus \$803,191 from the prior year. Refer to Note 7 of Notes to Financial Statements for more detailed information.

### **Currently Known Facts, Decisions or Conditions**

The outbreak of COVID-19 has been declared a pandemic and led to a national state of emergency in the United States. Refer to Note 1 of Notes to Financial Statements for more detailed information.

At present it is not possible, with any degree of certainty, to estimate the impact of COVID-19 on the revenues, expenditures, budget or overall financial position of the County. No assurance can be given regarding future events or impacts because these actions and events are unpredictable or unknowable at this time and are outside the control of the County.

The County has also noted a subsequent event as a currently known fact. Refer to Note 20 of Notes to Financial Statements for more detailed information.

### **Economic Factors and Next Year's Budgets and Rates**

The County's unassigned fund balance has fallen below a level sufficient to sustain government operations for a period of approximately one month. The County is working to rebuild this balance to a sufficient level.

### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the County Treasurer's Office at 2 Turner Street, Auburn, Maine 04210.



## COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF NET POSITION  
DECEMBER 31, 2021

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 13,397,970
Accounts receivable (net of allowance for uncollectibles)	50,614
Due from other governments	289,976
Prepaid items	6,920
Inventory	647
Total current assets	<u>13,746,127</u>
Noncurrent assets:	
Capital assets:	
Land and other assets not being depreciated	809,900
Depreciable assets, net of accumulated depreciation	<u>1,723,094</u>
Total noncurrent assets	<u>2,532,994</u>
<b>TOTAL ASSETS</b>	<u>16,279,121</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to pensions	1,527,445
Deferred outflows related to OPEB	<u>7,123,910</u>
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>8,651,355</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u><u>\$ 24,930,476</u></u>

STATEMENT A (CONTINUED)  
COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF NET POSITION  
DECEMBER 31, 2021

	<u>Governmental Activities</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	\$ 224,483
Accrued expenses	214,207
Due to other governments	496,544
Current portion of long-term obligations	279,880
Total current liabilities	<u>1,215,114</u>
Noncurrent liabilities:	
Noncurrent portion of long-term obligations:	
Notes from direct borrowings payable	766,142
Accrued compensated absences	348,784
Net pension liability (asset)	(292,992)
Net OPEB liability	32,424,167
Total noncurrent liabilities	<u>33,246,101</u>
<b>TOTAL LIABILITIES</b>	<u>34,461,215</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred revenues	1,064,287
Deferred inflows related to pensions	4,039,844
Deferred inflows related to OPEB	260,848
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>5,364,979</u>
<b>NET POSITION (DEFICIT)</b>	
Net investment in capital assets	1,548,522
Restricted	10,488,590
Unrestricted (deficit)	(26,932,830)
<b>TOTAL NET POSITION (DEFICIT)</b>	<u>(14,895,718)</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)</b>	<u>\$ 24,930,476</u>

See accompanying independent auditor's report and notes to financial statements.

## STATEMENT B

## COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
					Total Governmental Activities
Governmental activities:					
Superior court	\$ 6,115	\$ -	\$ -	\$ -	\$ (6,115)
District attorney	699,113	-	-	-	(699,113)
County commissioners	176,540	-	-	-	(176,540)
County treasurer	160,460	-	-	-	(160,460)
Restitution specialist	67,049	-	-	-	(67,049)
County buildings	407,553	55,000	-	-	(352,553)
Jail (support of prisoners)	7,296,229	24,381	1,766,824	-	(5,505,024)
Human resources	4,800	-	-	-	(4,800)
Registry of deeds	191,801	1,219,322	-	-	1,027,521
Registry of probate	178,683	181,773	-	-	3,090
Auditing	13,200	-	-	-	(13,200)
Sheriff	2,048,699	24,758	-	-	(2,023,941)
Extension service	45,000	-	-	-	(45,000)
Employee benefits	3,544,457	-	-	-	(3,544,457)
Soil conservation	14,000	-	-	-	(14,000)
Communications	798,906	271,006	-	-	(527,900)
Insurances	89,740	-	-	-	(89,740)
Emergency management agency	201,911	-	-	-	(201,911)
Civil process	242,738	155,479	-	-	(87,259)
Law enforcement death benefit	17,942	-	-	-	(17,942)
Information technology	149,038	15,000	-	-	(134,038)
Unclassified	1,870,821	274,384	344,361	-	(1,252,076)
TAN interest	24,337	-	-	-	(24,337)
Unallocated depreciation (Note 5)*	43,634	-	-	-	(43,634)
Total government	<u>\$ 18,292,766</u>	<u>\$ 2,221,103</u>	<u>\$ 2,111,185</u>	<u>\$ -</u>	<u>(13,960,478)</u>

\* This amount excludes the depreciation that is included in the direct expenses of the various programs.

STATEMENT B (CONTINUED)  
 COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	<u>Governmental Activities</u>
Changes in net position:	
Net (expense) revenue	<u>(13,960,478)</u>
General revenues:	
Property taxes, levied for general purposes	10,816,380
Other grants/contracts	10,815,105
Interest income	26,076
Miscellaneous	115,521
Total general revenues	<u>21,773,082</u>
 CHANGE IN NET POSITION (DEFICIT)	 7,812,604
 NET POSITION (DEFICIT) - JANUARY 1	 <u>(22,708,322)</u>
 NET POSITION (DEFICIT) - DECEMBER 31	 <u><u>\$ (14,895,718)</u></u>

See accompanying independent auditor's report and notes to financial statements.

## STATEMENT C

## COUNTY OF ANDROSCOGGIN, MAINE

BALANCE SHEET - GOVERNMENTAL FUNDS  
DECEMBER 31, 2021

	General Fund	Jail Fund	ARPA Grant Fund	Deeds Surcharge Fund	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 3,402,360	\$ -	\$ 9,657,301	\$ 311,938	\$ 26,371	\$ 13,397,970
Accounts receivables (net of allowance for uncollectibles)	50,614	-	-	-	-	50,614
Due from other governments	136,500	111,359	-	-	42,117	289,976
Prepaid items	6,920	-	-	-	-	6,920
Inventory	647	-	-	-	-	647
Due from other funds	181,997	1,446,570	-	8,410	502,074	2,139,051
<b>TOTAL ASSETS</b>	<u>\$ 3,779,038</u>	<u>\$ 1,557,929</u>	<u>\$ 9,657,301</u>	<u>\$ 320,348</u>	<u>\$ 570,562</u>	<u>\$ 15,885,178</u>
<b>LIABILITIES</b>						
Accounts payable	\$ 53,883	\$ 81,844	\$ 71,833	\$ 3,636	\$ 13,287	\$ 224,483
Accrued expenses	88,199	89,468	-	36,540	-	214,207
Accrued compensated absences	-	111,359	-	-	-	111,359
Due to other governments	496,544	-	-	-	-	496,544
Due to other funds	1,844,933	-	162,941	-	131,177	2,139,051
<b>TOTAL LIABILITIES</b>	<u>2,483,559</u>	<u>282,671</u>	<u>234,774</u>	<u>40,176</u>	<u>144,464</u>	<u>3,185,644</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred revenues	60,216	1,004,071	-	-	-	1,064,287
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>60,216</u>	<u>1,004,071</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,064,287</u>
<b>FUND BALANCES</b>						
Nonspendable	7,567	-	-	-	-	7,567
Restricted	-	271,187	9,422,527	280,172	514,704	10,488,590
Committed	-	-	-	-	-	-
Assigned	200,000	-	-	-	-	200,000
Unassigned	1,027,696	-	-	-	(88,606)	939,090
<b>TOTAL FUND BALANCES</b>	<u>1,235,263</u>	<u>271,187</u>	<u>9,422,527</u>	<u>280,172</u>	<u>426,098</u>	<u>11,635,247</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<u>\$ 3,779,038</u>	<u>\$ 1,557,929</u>	<u>\$ 9,657,301</u>	<u>\$ 320,348</u>	<u>\$ 570,562</u>	<u>\$ 15,885,178</u>

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2021

	Total Governmental Funds
Total fund balances	\$ 11,635,247
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	2,532,994
Deferred outflows of resources related to pension and OPEB are not financial resources and therefore are not reported in the funds:	
Pension	1,527,445
OPEB	7,123,910
Long-term obligations shown below, are not due and payable in the current period and therefore are not reported in the funds shown above:	
Notes from direct borrowings payable	(984,472)
Accrued compensated absences	(298,975)
Net pension liability (asset)	292,992
Net OPEB liability	(32,424,167)
Deferred inflows of resources related to pensions and OPEB are not financial resources and therefore are not reported in the funds:	
Pension	(4,039,844)
OPEB	(260,848)
Net position (deficit) of governmental activities	\$ (14,895,718)

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

	General Fund	Jail Fund	ARPA Grant	Deeds Surcharge Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes	\$ 10,816,380	\$ -	\$ -	\$ -	\$ -	\$ 10,816,380
Intergovernmental revenues	299,336	1,766,824	10,515,769	-	344,361	12,926,290
Charges for services	1,852,642	24,381	-	69,696	274,384	2,221,103
Interest income	25,015	-	-	995	66	26,076
Miscellaneous revenues	89,894	5,282	-	-	20,345	115,521
<b>TOTAL REVENUES</b>	<b>13,083,267</b>	<b>1,796,487</b>	<b>10,515,769</b>	<b>70,691</b>	<b>639,156</b>	<b>26,105,370</b>
<b>EXPENDITURES</b>						
Current:						
Superior court	6,115	-	-	-	-	6,115
District attorney	697,422	-	-	-	-	697,422
County commissioners	176,540	-	-	-	-	176,540
County treasurer	160,460	-	-	-	-	160,460
Restitution specialist	67,049	-	-	-	-	67,049
County buildings	407,553	-	-	-	-	407,553
Jail (support of prisoners)	-	7,431,586	-	-	-	7,431,586
Human resources	4,800	-	-	-	-	4,800
Register of deeds	191,801	-	-	-	-	191,801
Register of probate	178,683	-	-	-	-	178,683
Auditing	13,200	-	-	-	-	13,200
Sheriff	1,888,122	-	-	-	-	1,888,122
Extension service	45,000	-	-	-	-	45,000
Employee benefits	2,289,230	-	-	-	-	2,289,230
Soil conservation	14,000	-	-	-	-	14,000
Communications	798,906	-	-	-	-	798,906
Insurances	89,740	-	-	-	-	89,740
Emergency management agency	201,911	-	-	-	-	201,911
Civil process	242,738	-	-	-	-	242,738
Law enforcement death benefit	17,942	-	-	-	-	17,942
Information technology	149,038	-	-	-	-	149,038
Unclassified	47,480	-	1,093,242	42,005	688,094	1,870,821
Debt service:						
TAN interest	24,337	-	-	-	-	24,337
<b>TOTAL EXPENDITURES</b>	<b>7,712,067</b>	<b>7,431,586</b>	<b>1,093,242</b>	<b>42,005</b>	<b>688,094</b>	<b>16,966,994</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>5,371,200</b>	<b>(5,635,099)</b>	<b>9,422,527</b>	<b>28,686</b>	<b>(48,938)</b>	<b>9,138,376</b>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	100,000	5,255,796	-	-	61,151	5,416,947
Transfers (out)	(5,316,947)	-	-	-	(100,000)	(5,416,947)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(5,216,947)</b>	<b>5,255,796</b>	<b>-</b>	<b>-</b>	<b>(38,849)</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>154,253</b>	<b>(379,303)</b>	<b>9,422,527</b>	<b>28,686</b>	<b>(87,787)</b>	<b>9,138,376</b>
<b>FUND BALANCES - JANUARY 1, RESTATED</b>	<b>1,081,010</b>	<b>650,490</b>	<b>-</b>	<b>251,486</b>	<b>513,885</b>	<b>2,496,871</b>
<b>FUND BALANCES - DECEMBER 31</b>	<b>\$ 1,235,263</b>	<b>\$ 271,187</b>	<b>\$ 9,422,527</b>	<b>\$ 280,172</b>	<b>\$ 426,098</b>	<b>\$ 11,635,247</b>

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
 TO THE STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED DECEMBER 31, 2021

Net change in fund balances - total governmental funds (Statement E)	<u>\$ 9,138,376</u>
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets:	
Capital asset acquisitions	612,537
Capital asset deletions	(7,818)
Depreciation expense	<u>(357,661)</u>
	<u>247,058</u>
Deferred outflows of resources are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pension	869,412
OPEB	<u>254,240</u>
	<u>1,123,652</u>
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position	<u>235,820</u>
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position	<u>(417,101)</u>
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pension	(3,950,336)
OPEB	<u>37,529</u>
	<u>(3,912,807)</u>
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Accrued compensated absences	(68,161)
Net pension liability (asset)	3,641,947
Net OPEB liability	<u>(2,176,180)</u>
	<u>1,397,606</u>
Change in net position of governmental activities (Statement B)	<u><u>\$ 7,812,604</u></u>

See accompanying independent auditor's report and notes to financial statements.



## COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF NET POSITION - FIDUCIARY FUNDS  
DECEMBER 31, 2021

	Total Custodial Funds
	<u>                    </u>
ASSETS	
Cash and cash equivalents	\$ 457,979
Due from other governments	912,818
TOTAL ASSETS	<u>\$ 1,370,797</u>
LIABILITIES	
Accounts payable	\$ 26,650
TOTAL LIABILITIES	<u>26,650</u>
NET POSITION	
Restricted	1,344,147
TOTAL NET POSITION	<u>1,344,147</u>
TOTAL LIABILITIES AND NET POSITION	<u>\$ 1,370,797</u>

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

	<u>Total Custodial Funds</u>
REVENUE	
Charges for services	\$ 204,055
Interest income	3,150
Other	366,426
TOTAL REVENUE	<u>573,631</u>
EXPENSE	
Program charges	<u>459,429</u>
TOTAL EXPENSE	<u>459,429</u>
NET CHANGE IN NET POSITION	114,202
NET POSITION, JANUARY 1	<u>1,229,945</u>
NET POSITION, DECEMBER 31	<u><u>\$ 1,344,147</u></u>

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Reporting Entity**

The County of Androscoggin was incorporated under the laws of the State of Maine. The County operates under the County Manager-Commissioner form of government and provides the following services: superior court, district attorney, county commissioners, county treasurer, restitution specialist, county buildings, jail (support of prisoners), human resources, registry of deeds, registry of probate, auditing, sheriff, extension service, employee benefits, soil conservation, communications, insurances, emergency management agency, civil process, law enforcement death benefit, telecommunications and unclassified.

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The County's combined financial statements include all accounts and all operations of the County. We have determined that the County has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

**COVID-19 Outbreak**

The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, has been declared a pandemic by the World Health Organization and led to a national state of emergency in the United States. The State of Maine, along with other state and local governments, declared states of emergency and issued multiple public health emergency orders that severely restrict movement and limit businesses and activities to essential functions. These actions and effects of COVID-19 have disrupted economic activity at all levels and impacted the processes and procedures for almost all businesses, including municipal and quasi-municipal entities.

In response to the health crisis created by COVID-19 since early March, the Governor of Maine issued multiple executive orders and declarations to protect the public health in an effort to reduce community spread of the virus and protect citizens. These measures have included, among others, closing or restricting access to certain business and activities, issuing a "stay at home" directive for most citizens, restricting nonessential travel and limiting movement of all persons in Maine to those necessary to obtain or provide essential services or activities. The state of emergency expired on June 30, 2021.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

*Impact on Finances*

The County does not currently anticipate any additional FY 2021 expenditures due to COVID-19 that would not be covered by existing resources including authorized Coronavirus, Aid, Relief and Economic Security ("CARES") Act, American Rescue Plan Act ("ARPA") funding and applicable Federal and/or State programs.

*Expected Federal/State Support*

The County may have to take action to meet certain requirements to receive any additional Federal or State funding for budgetary or economic relief related to the challenges presented by COVID-19. However, the County expects that if those actions are necessary, that the County would qualify and satisfy the various conditions required to receive applicable Federal or State funds.

*Conclusion*

The ongoing effects of COVID-19, including the financial impact to the County and its inhabitants, may change significantly as events and circumstances evolve locally, nationally and worldwide. At present it is not possible, with any degree of certainty, to estimate the impact of COVID-19 on the revenues, expenditures, budget or overall financial position of the County. No assurance can be given regarding future events or impacts because these actions and events are unpredictable or unknowable at this time and are outside the control of the County.

**Implementation of New Accounting Standards**

During the year ended December 31, 2021, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 89 "Accounting for Interest cost Incurred before the End of a Construction Period". This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 91 "Conduit Debt Obligations". The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations and improving required note disclosures. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 93 "Replacement of Interbank Offered Rates (paragraphs 4-11a)." The primary objectives of paragraphs 4-11a concern hedging derivative instruments (specifically exceptions to termination of hedge accounting, modifications to hedged items, probability of expected transactions and appropriate benchmark interest rates). The objective of this Statement is to address the accounting and financial reporting effects that result from the replacement of IBORs with other reference rates in order to preserve the reliability, relevance, consistency and comparability of reported information. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 97 "*Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*" - an amendment of GASB Statements No. 14 and No. 84 and a supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Management has determined the impact of this Statement is not material to the financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The net costs (by function) are normally covered by general revenues (taxes, certain intergovernmental revenues and charges for services, etc.).

The County does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the County as an entity and the change in the County's net position resulting from the current year's activities.

**Measurement Focus - Basic Financial Statements and Fund Financial Statements**

The financial transactions of the County are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the County:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the County:

Major Funds

- a. The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. The Jail Fund is another operating fund of the County that was established by state statutes. It is used to account for the revenues and expenditures of the jail.
- c. The ARPA Grant Fund is a major special revenue fund. It is used to account for the revenues and expenditures related to the American Rescue Plan Act.
- d. The Deeds Surcharge Fund is a major special revenue fund. It is used to account for the revenues and expenditures for Deeds.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Nonmajor Funds

- e. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- f. Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment.

2. Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support County programs. The reporting focus is on net position and changes in net position and are reported using accounting principles similar to proprietary funds.

The County's fiduciary funds are presented in the fiduciary fund financial statements by type (custodial). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

**Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

**Budget**

The County's policy is to adopt an annual budget for operations of the General Fund. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

1. Early in the second half of the year the County prepares a budget for the fiscal year beginning January 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the County Commissioners was called for the purpose of adopting the proposed budget after public notice of the meeting was given.
3. The budget was adopted subsequent to passage by the County Commissioners.

**Deposits and Investments**

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of twelve months or less from the date of acquisition.

It is the County's policy to value investments at fair value. None of the County's investments are reported at amortized cost. The County Treasurer is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposit and other evidence of deposits at banks, savings and loan associations and credit unions



COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- Repurchase agreements
- Money market mutual funds

The County of Androscoggin has no formal investment policy but instead follows the State of Maine Statutes.

**Receivables**

Receivables include amounts due for services provided. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$2,118,398 as of December 31, 2021. Accounts receivable netted with allowances for uncollectible accounts were \$1,062,842 for the year ended December 31, 2021.

**Inventories and Prepaid Items**

Inventories consist of expendable supplies held for consumption and are valued at cost. Under the consumption method, the costs of inventory items are recognized as expenditures when used. In the general fund, inventory consists of office supplies. The cost value is determined using the first-in, first-out (FIFO) method.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

**Interfund Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances".

**Capital Assets**

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Additions, improvements and other

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated capital assets are reported at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Estimated useful lives are as follows:

Buildings and improvements	20 - 50 years
Machinery and equipment	3 - 50 years
Vehicles	3 - 25 years

**Long-term Obligations**

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in government-wide statements. The long-term obligations consist of notes from direct borrowings payable, accrued compensated absences, net pension liability and net OPEB liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

**Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Participating Local District (PLD) Consolidated Plan and additions to/deductions from the PLD Consolidated Plan's fiduciary net position have been determined on the same basis as they are reported by the PLD Consolidated Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Other Postemployment Benefits (OPEB)**

For purposes of measuring the County's OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the fiduciary net position of the Maine Public Employees Retirement System OPEB Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on an actuarial report provided to them by the Maine Municipal Employees Health Trust (MMEHT), which determined the County's fiduciary net position as a single employer defined benefit plan based on information provided solely by MMEHT to complete the actuarial report. Additions to/deductions from the MMEHT OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by MMEHT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

**Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

**Fund Balances**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Nonspendable - This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted - This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

Committed - This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the County. Please refer to the budgeting process for the authority for committing items within the budget.

Assigned - This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is expressed by the County Commissioners.

Unassigned - This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the County meeting vote has provided otherwise in its commitment or assignment actions.

**Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows related to pensions and OPEB are reported in the statement of net position.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred revenues qualify for reporting in this category. This item is reported in both the statements of net position and governmental funds balance sheet. Deferred inflows related to pensions and OPEB qualify for reporting in this category as well. These items are reported only in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

**Revenue Recognition - Property Taxes - Modified Accrual Basis**

The County's property tax for the current year was assessed based on the values obtained by the State of Maine for all real and personal property located in the County. Property taxes were to be paid in one installment with a due date of September 1, 2021. Interest will begin accruing at rate of 3% after 60 days from the due date.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. All property taxes were collected prior to December 31, 2021.

**Program Revenues**

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided, operating or capital grants and contributions, including special assessments).

**Encumbrance Accounting**

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The County does not utilize encumbrance accounting for its general fund.

**Use of Estimates**

During the preparation of the County's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 2 - DEPOSITS AND INVESTMENTS

The County follows state statutes for the investment of funds, which authorize the County to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other States and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. These apply to all County funds.

**Deposits:**

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the County will not be able to recover its deposits. The County does not have a policy covering custodial credit risk for deposits. However, the County maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At December 31, 2021, the County's cash balance of \$13,855,949 was comprised of bank deposits amounting to \$9,965,446. Bank deposits are adjusted primarily by outstanding checks and deposits in transit to reconcile to the County's cash balance. Of these deposits, \$9,819,359 were insured by federal depository insurance and consequently not exposed to custodial credit risk. Of the remaining deposits, \$146,087 was collateralized by an irrevocable stand-by letter of credit.

<u>Account Type</u>	<u>Bank Balance</u>
Checking accounts	\$ 487,966
NOW Checking accounts	212,159
Savings accounts	23,705
ICS accounts	9,241,616
	<u>\$ 9,965,446</u>

**Investments:**

Custodial credit risk for investments is that, in the event of failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the County does not have a policy for custodial credit risk for investments.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

At December 31, 2021, the County had \$0 of investments.

Credit risk - Statutes for the State of Maine authorize the County to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other States and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The County does not have an investment policy on credit risk. Generally, the County invests excess funds in savings accounts and various certificates of deposit.

NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at December 31, 2021 consisted of the following individual fund receivables and payables:

	Receivables (Due from)	Payables (Due to)
General Fund	\$ 181,997	\$ 1,844,933
Jail Fund	1,446,570	-
ARPA Grant Fund	-	162,941
Deeds Surcharge Fund	8,410	-
Nonmajor Special Revenue Funds	220,237	131,177
Nonmajor Capital Projects Funds	281,837	-
	<u>\$ 2,139,051</u>	<u>\$ 2,139,051</u>

The result of amounts owed between funds are considered to be in the course of normal operations by the County. Reconciliation of the amounts owed between funds may or may not be expected to be repaid within one year in their entirety due to the recurring nature of these transactions during operations.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 4 - INTERFUND TRANSFERS

Interfund transfers at December 31, 2021 consisted of the following:

	Transfers In	Transfers Out
	<u>          </u>	<u>          </u>
General Fund	\$ 100,000	\$ 5,316,947
Jail Fund	5,255,796	-
Nonmajor Special Revenue Funds	41,151	-
Nonmajor Capital Projects Funds	20,000	100,000
	<u>\$ 5,416,947</u>	<u>\$ 5,416,947</u>

Interfund transfers are the results of legally authorized activity and are considered to be in the course of normal operations.

NOTE 5 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2021:

	Balance, 1/1/21	Additions	Disposals	Balance, 12/31/21
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<u>Governmental activities</u>				
Non-depreciated assets:				
Land	\$ 809,900	\$ -	\$ -	\$ 809,900
Total	<u>809,900</u>	<u>-</u>	<u>-</u>	<u>809,900</u>
Depreciated assets:				
Buildings/improvements	11,631,902	-	-	11,631,902
Vehicles	1,111,072	303,654	(106,490)	1,308,236
Machinery/equipment	1,570,318	149,883	-	1,720,201
Furniture/fixtures	31,653	159,000	-	190,653
	<u>14,344,945</u>	<u>612,537</u>	<u>(106,490)</u>	<u>14,850,992</u>
Less accumulated depreciation	<u>(12,868,909)</u>	<u>(357,661)</u>	<u>98,672</u>	<u>(13,127,898)</u>
	<u>1,476,036</u>	<u>254,876</u>	<u>(7,818)</u>	<u>1,723,094</u>
Net capital assets	<u>\$ 2,285,936</u>	<u>\$ 254,876</u>	<u>\$ (7,818)</u>	<u>\$ 2,532,994</u>
<u>Current year depreciation</u>				
Jail				\$ 37,204
District attorney				1,691
Sheriff's department				275,132
County-wide				43,634
Total depreciation expense				<u>\$ 357,661</u>



COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 6 - SHORT-TERM DEBT

On January 4, 2021, the County issued a tax anticipation note to provide liquidity for governmental operations financed by property taxes, which are collected in annual payments due September 1. The note, a line of credit, allowed principal draws up to \$6,000,000 at 1.26% interest per annum with a maturity date of December 24, 2021.

Short-term debt activity for the year ended December 31, 2021 is as follows:

	Balance 1/1/21	Additions	Deletions	Balance 12/31/21
Tax anticipation note	\$ -	\$ 3,500,000	\$ (3,500,000)	\$ -

On October 25, 2021, the note was paid in full. Interest expense for the note was \$24,337.

NOTE 7 - LONG-TERM DEBT

The General Fund of the County is used to pay for all long-term debt. A summary of long-term debt for the year ended December 31, 2021 is as follows:

	Balance, 1/1/21	Additions	Deletions	Balance, 12/31/21	Current Portion
Notes from direct borrowings payable	\$ 803,191	\$ 417,101	\$ (235,820)	\$ 984,472	\$ 218,330

The following is a summary of outstanding notes from direct borrowings payable for the year ended December 31, 2021:

\$45,426 Capital Lease for office equipment with a fixed interest rate varying from 3.52% to 4.80% per annum. Due in monthly principal and interest payments of \$834. Maturity in July of 2023.	\$ 15,348
\$31,078 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 3.32% per annum. Due in annual principal and interest payments of \$8,158. Maturity in January of 2023.	15,538
\$44,745 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.78% per annum. Due in annual principal and interest payments of \$11,671. Maturity in April of 2023.	22,403

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 7 - LONG-TERM DEBT (CONTINUED)

\$44,890 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.78% per annum. Due in annual principal and interest payments of \$11,709. Maturity in April of 2023.	21,551
\$41,700 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.78% per annum. Due in annual principal and interest payments of \$10,877. Maturity in April of 2023.	20,879
\$610,207 Capital Lease for a Sheriff's Department radio equipment with a fixed interest rate of 3.35% per annum. Due in annual principal and interest payments of \$70,536. Maturity in February of 2029.	487,909
\$59,949 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.25% per annum. Due in annual principal and interest payments of \$15,491. Maturity in December of 2023.	29,967
\$99,218 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.25% per annum. Due in annual principal and interest payments of \$25,638. Maturity in December of 2023.	49,597
\$100,169 Capital Lease for a Sheriff's Department radio tower with a fixed interest rate of 2.25% per annum. Due in annual principal and interest payments of \$20,945. Maturity in January of 2025.	60,169
\$13,278 Capital Lease for a Sheriff's Department for radio equipment with a fixed interest rate of 2.25% per annum. Due in annual principal and interest payments of \$2,776. Maturity in January of 2025.	9,278
\$29,958 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.29% per annum. Due in annual principal and interest payments of \$7,750. Maturity in October of 2024.	22,225
\$39,453 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.29% per annum. Due in annual principal and interest payments of \$10,201. Maturity in October of 2024.	29,253
\$46,058 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.29% per annum. Due in annual principal and interest payments of \$11,928. Maturity in November of 2024.	34,205
\$46,058 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.29% per annum. Due in annual principal and interest payments of \$11,928. Maturity in November of 2024.	34,205

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 7 - LONG-TERM DEBT (CONTINUED)

\$39,562 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.29% per annum. Due in annual principal and interest payments of \$10,246. Maturity in November of 2024.	29,381
\$47,611 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.50% per annum. Due in annual principal and interest payments of \$12,362. Maturity in January of 2025.	47,611
\$54,953 Capital Lease for a Sheriff's Department vehicle with a fixed interest rate of 2.50% per annum. Due in annual principal and interest payments of \$14,268. Maturity in January of 2025.	<u>54,953</u>
Total notes from direct borrowings payable	<u>\$ 984,472</u>

The following is a summary of outstanding notes from direct borrowings principal and interest requirements for the following years ending December 31:

	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
2022	\$ 218,330	\$ 24,444	\$ 242,774
2023	239,886	22,437	262,323
2024	156,804	16,134	172,938
2025	109,001	11,885	120,886
2026	61,825	8,710	70,535
2027-2031	198,626	13,424	212,050
	<u>\$ 984,472</u>	<u>\$ 97,034</u>	<u>\$ 1,081,506</u>

All notes from direct borrowings payable are direct obligations of the County, for which its full faith and credit are pledged. The County is not obligated for any special assessment debt. All debt is payable from taxes levied on all taxable property within the County.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 8 - OTHER LONG-TERM OBLIGATIONS

A summary of other long-term obligations for the year ended December 31, 2021 is as follows:

	Balance, 1/1/21	Additions	Deletions	Balance, 12/31/21	Current Portion
Accrued compensated absences	\$ 353,142	\$ 68,161	\$ (10,969)	\$ 410,334	\$ 61,550
Net pension liability (asset)	3,348,955	869,412	(4,511,359)	(292,992)	-
Net OPEB liability	30,247,987	2,224,439	(48,259)	32,424,167	-
Totals	<u>\$ 33,950,084</u>	<u>\$ 3,162,012</u>	<u>\$ (4,570,587)</u>	<u>\$ 32,541,509</u>	<u>\$ 61,550</u>

Please see Notes 9, 14 and 15 for detailed information on each of the other long-term obligations.

NOTE 9 - ACCRUED COMPENATED ABSENCES

The County's policy regarding vacation is to permit employees to accumulate earned but unused vacation leave. The liability for these compensated absences is recorded in the jail fund for the jail's portion as a liability but for all other funds it is recorded as a long-term obligation in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred. At December 31, 2021, the County reported a liability of \$410,334.

NOTE 10 - RESTRICTED NET POSITION

At December 31, 2021, the County had the following restricted net position:

Jail Fund	\$ 271,187
ARPA Fund	9,422,527
Deeds Surcharge Fund	280,172
Nonmajor Special Revenue Funds (Schedule D)	232,867
Nonmajor Capital Projects Funds (Schedule F)	281,837
	<u>\$ 10,488,590</u>

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 11 - NONSPENDABLE FUND BALANCES

At December 31, 2021, the County had the following nonspendable fund balances:

General Fund:	
Prepaid Items	\$ 6,920
Inventory	647
	<u>\$ 7,567</u>

NOTE 12 - RESTRICTED FUND BALANCES

At December 31, 2021, the County had the following restricted fund balances:

Jail Fund	\$ 271,187
ARPA Fund	9,422,527
Deeds Surcharge Fund	280,172
Nonmajor Special Revenue Funds (Schedule D)	232,867
Nonmajor Capital Projects Funds (Schedule F)	281,837
	<u>\$ 10,488,590</u>

NOTE 13 - ASSIGNED FUND BALANCES

At December 31, 2021, the County had the following assigned fund balances:

General Fund:	
For use in FY22 budget	<u>\$ 200,000</u>

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN

MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

PARTICIPATING LOCAL DISTRICT CONSOLIDATED PLAN

**Plan Description**

County employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at (207) 512-3100.

**Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten-year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 or 65. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with PLD employers under applicable statutory provisions. As of June 30, 2021, there were 305 employers in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 0.93%.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

**Contributions**

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. All County employees hired after June 30, 1997 are part of the following plans: law enforcement and corrections officer employees are part of the PLD's special plan "2C" and are required to contribute 8.40% of their annual salary, while all other employees are part of the PLD's plan "AC" and are required to contribute between 7.05% and 7.80% of their annual salary. Prior to July 1, 1997, all County employees were part of the PLD's special plan "1C". Employees in that group are also required to contribute 9.20% of their annual salary. The County is required to contribute at an actuarially determined rate of 11.30% of special plan "2C" members' covered payroll, 10.30% of the plan "AC" members' covered payroll and 15.20% of special plan "1C" members' covered payroll. The contribution rates of plan members and the County are established and may be amended by the Maine Public Employee Retirement Systems advisory group. The County's contribution to the MainePERS PLD Consolidated Plan for the year ended December 31, 2021 was \$342,060.

**Pension Liabilities (Asset)**

*PLD Consolidated Plan*

At December 31, 2021, the County reported an asset of (\$292,992) for its proportionate share of the net pension liabilities (assets) for the plan. The net pension liabilities (assets) were measured as of June 30, 2021 and the total pension liabilities (assets) used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The County's proportion of the net pension liabilities (assets) were based on a projection of the County's long-term share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2021, the County's proportion was 0.911719%, which was an increase of 0.068818% from its proportion measured as of June 30, 2020.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2021, the County recognized total pension revenue of \$561,023 for the PLD plan. At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

	PLD Plan	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 189,531	\$ 19,914
Changes of assumptions	983,843	-
Net difference between projected and actual earnings on pension plan investments	-	3,993,587
Changes in proportion and differences between contributions and proportionate share of contributions	167,901	26,343
Contributions subsequent to the measurement date	186,170	-
Total	\$ 1,527,445	\$ 4,039,844

\$186,170 for the PLD plan was reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the years ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	PLD Plan
Year ended June 30:	
2022	\$ (383,309)
2023	(296,438)
2024	(909,083)
2025	(1,109,739)
2026	-
Thereafter	-

**Actuarial Methods and Assumptions**

The respective collective total pension liability (asset) for the plans was determined by an actuarial valuation as of June 30, 2021, using the following methods and assumptions applied to all periods included in the measurement:



COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Actuarial Cost Method*

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits and dividing it by the value, also as of the member's entry age, of the member's expected future salary. The normal cost for each employee is the product of the member's pay and their normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

*Asset Valuation Method*

The actuarial valuation employs a technique for determining the actuarial value of assets which reduces the impact of short-term volatility in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

*Amortization*

The net pension liability of the PLD Consolidated Plan is amortized on a level percentage of payroll using a method where a separate twenty-year closed period is established annually for the gain or loss for that year.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2021 are as follows:

*Investment Rate of Return* - 6.50% per annum for the year ended June 30, 2021 and 6.75% per annum for the year ended June 30, 2020, compounded annually.

*Salary Increases, Merit and Inflation* - 2.75% -11.48%

*Mortality Rates* - Based on the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2020 model.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Cost of Living Benefit Increases - 1.91%*

The long-term expected rate of return on pension plan assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 are summarized in the following table. Assets for each of the defined benefit plans are commingled for investment purposes.

Asset Class	PLD Plan	
	Target Allocation	Long-term Expected Real Rate of Return
Public equities	30.00%	6.00%
US Government	7.50%	2.30%
Private equity	15.00%	7.60%
Real assets:		
Real estate	10.00%	5.20%
Infrastructure	10.00%	5.30%
Natural resources	5.00%	5.00%
Traditional credit	7.50%	3.00%
Alternative credit	5.00%	7.20%
Diversifiers	10.00%	5.90%

*Discount Rate*

The discount rate used to measure the collective total pension liability (asset) was 6.50% for 2021 for the Plan. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

The following table shows how the collective net pension liability (asset) as of June 30, 2021 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.50% for the Plan.

	1% Decrease	Discount Rate	1% Increase
<u>PLD Plan:</u>			
Discount rate	5.50%	6.50%	7.50%
County's proportionate share of the net pension liability (asset)	\$ 4,169,444	\$ (292,992)	\$ (3,984,015)

**Changes in Net Pension Liability (Asset)**

Each employer's share of the collective net pension liability (asset) is equal to the collective net pension liability (asset) multiplied by the employer's proportionate share as of June 30, 2021 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2021 with the following exceptions.

*Differences between Expected and Actual Experience*

The difference between expected and actual experience with regard to economic or demographic factors were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resource. For 2021 and 2020, this was three years for the PLD Consolidated Plan.

*Differences between Expected and Actual Investment Earnings*

Differences between projected and actual investment earnings were recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 14 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Changes in Assumptions*

Differences due to changes in assumptions about future economic or demographic factors or other inputs were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used for the year ended June 30, 2021 valuation were based on the results of an actuarial experience study for the period of June 30, 2016 through June 30, 2020. Please refer to the *Actuarial Methods and Assumptions* section for information relating to changes of assumptions. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

*Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions*

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

**Pension Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2021 Annual Comprehensive Financial Report available online at [www.mainebers.org](http://www.mainebers.org) or by contacting the System at (207) 512-3100.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS

MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

**Plan Description**

County employees contribute to the Group Life Insurance Plan for Retired Participating Local District (PLD) (the PLD Consolidated Plan of the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. As of June 30, 2021, there were 137 employers participating in the plan. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at (207) 512-3100.

**Benefits Provided**

The Group Life Insurance Plan (the Plan) provides basic group life insurance benefits, during retirement, to retirees who participated in the Plan prior to retirement for a minimum of 10 years (the 10-year participation requirement does not apply to recipients of disability retirement benefits). The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

**Contributions**

Life insurance benefits are funded by contributions from members and employers. Premium rates are those determined by the MainePERS's Board of Trustees to be actuarially sufficient to pay anticipated claims. For state employees, the premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage while participants are active members. Premiums for basic life insurance coverage for retired teachers are paid by the State as the total dollar amount of each year's annual required contribution. PLD employers are required to remit a premium of \$0.46 per \$1,000 of coverage for covered active employees, a portion of which is to provide a level of coverage in retirement. PLD employers with retired PLD employees continue to remit a premium of \$0.46 per \$1,000 of coverage per month during the post-employment retired period. The County's contribution to the Plan for the year ended December 31, 2021 was \$13,950.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

**Proportionate Net OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2021, the County reported a liability of \$129,697 for its proportionate share of the net OPEB liabilities for the Plan. The net OPEB liabilities were measured as of June 30, 2021 and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by an actuarial valuation as of that date. The County's proportion of the net OPEB liabilities were based on a projection of the County's long-term share of contributions to the Plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2021, the County's proportion was 1.256268%, which was an increase of 0.020306% from its proportion measured as of June 30, 2020.

For the year ended December 31, 2021, the County recognized net OPEB revenue of \$25,201. At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>PLD Life Insurance</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 14,656	\$ -
Changes of assumptions	21,880	87,461
Net difference between projected and actual earnings on pension plan investments	-	39,807
Changes in proportion and differences between contributions and proportionate share of contributions	15,569	1,183
Contributions subsequent to the measurement date	-	-
Total	<u>\$ 52,105</u>	<u>\$ 128,451</u>

\$0 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

	<u>PLD Life Insurance</u>
Plan year ended June 30:	
2022	\$ (24,616)
2023	(11,663)
2024	(21,092)
2025	(23,383)
2026	2,204
Thereafter	2,204

**Actuarial Methods and Assumptions**

The collective total OPEB liability for the Plan was determined by an actuarial valuation as of June 30, 2021, using the following methods and assumptions applied to all periods included in the measurement:

*Actuarial Cost Method*

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each employee is the product of his or her pay and his or her normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

*Asset Valuation Method*

Investments are reported at fair value.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

*Amortization*

The net OPEB liability of the Plan is amortized on a level percentage of payroll over a thirty-year period on a closed basis. As of June 30, 2021, there were 9 years remaining for the Plan.

The actuarial assumptions used in the June 30, 2021 actuarial valuation were based on the results of an actuarial experience study conducted for the period of June 30, 2016 to June 30, 2020.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2021 are as follows:

*Investment Rate of Return* - For the PLD Plan, 6.50% per annum, compounded annually.

*Inflation Rate* - 2.75%

*Annual Salary Increases including Inflation* - For the PLD Plan, 2.75% to 11.48% per year.

*Mortality Rates* - For active members and non-disabled retirees of the Plan, the 2010 Public Plan General Benefits - Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2020 model is used.

*Participation Rate for Future Retirees* - 100% of those currently enrolled.

*Conversion Charges* - Apply to the cost of active group life insurance, not retiree group life insurance.

*Form of Benefit Payment* - Lump sum

The long-term expected rate of return on the Plan's investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of long-term real rates of return for each major asset class included in the target asset allocation as of June 30, 2021 are summarized in the following table. Assets for the defined benefit plan are comingled for investment purposes.



COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Public equities	70.00%	6.00%
Real estate	5.00%	5.20%
Traditional credit	15.00%	3.00%
US Government securities	10.00%	2.30%
Total	100.00%	

*Discount Rate*

The discount rate used to measure the collective total OPEB liability was 6.50% for 2021. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at contractually required rates, actuarially determined.

The following table shows how the collective net OPEB liability/(asset) as of June 30, 2021 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.50% for the PLD Plan.

	1% Decrease	Discount Rate	1% Increase
PLD Life Insurance: Discount rate	5.50%	6.50%	7.50%
County's proportionate share of the net OPEB benefits liability	\$ 192,529	\$ 129,697	\$ 79,293

**Changes in Net OPEB Liability**

Each employer's share of the collective net OPEB liability is equal to the collective net OPEB liability multiplied by the employer's proportionate share as of June 30, 2021 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2021 with the following exceptions:

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

*Differences between Expected and Actual Experience*

The difference between expected and actual experience with regard to economic or demographic factors are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. There were no differences between expected and actual experience as of June 30, 2021.

*Differences between Projected and Actual Investment Earnings on OPEB Plan Investments*

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

*Changes in Assumptions*

Differences due to changes in assumptions about future economic or demographic factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. For the fiscal year ended June 30, 2021, the discount rate used for the PLD Consolidated Plan was reduced from 6.75% to 6.50%. In addition, assumptions related to salary increases, rates of terminations, mortality and age of retirement were updated to reflect the results of an experience study conducted in 2021.

*Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions*

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability. There were no differences between employer contributions and proportionate share of contributions as of June 30, 2021.

**OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2021 Comprehensive Annual Financial Report available online at [www.mainebers.org](http://www.mainebers.org) or by contacting the System at (207) 512-3100.

MAINE MUNICIPAL EMPLOYEES HEALTH TRUST

**Plan Description**

The County and County retirees contribute to the County's OPEB Plan with the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the County and/or the County retirees. MMEHT is a fully funded, self-insured trust which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the County concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

**Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same. The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

**Employees Covered by Benefit Terms**

At January 1, 2021, the following employees were covered by the benefit terms:

Active members	109
Retirees and spouses	<u>78</u>
Total	<u><u>187</u></u>

**Contributions**

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute various percentages of the premium amounts if the former employee was non-Union upon retirement. The sponsoring employer pays the remainder of the premium for all other statuses. Medical benefits are provided for the life of the retiree and surviving spouses.

**Retiree Premium Amounts**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

<u>Pre-Medicare</u>	<u>Single Coverage</u>	<u>Family Coverage</u>
POS 200	\$910	\$2,041
POS C	\$953	\$2,137
PPO 500	\$878	\$1,968
<u>Medicare</u>		
Medicare eligible retirees	\$589	\$1,179

**Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2021, the County reported a liability of \$32,294,470 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2021 and was determined by an actuarial valuation as of that date. The County's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

For the year ended December 31, 2021, the County recognized OPEB expense of \$1,909,612. At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	MMEHT	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 971,624	\$ -
Changes of assumptions	5,272,122	132,397
Net difference between projected and actual earnings on OPEB plan investments	-	-
Contributions subsequent to the measurement date	<u>828,059</u>	<u>-</u>
Total	<u>\$ 7,071,805</u>	<u>\$ 132,397</u>

\$828,059 were reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>MMEHT</u>
Plan year ended December 31:	
2022	\$ 1,491,827
2023	1,491,828
2024	1,390,746
2025	1,434,874
2026	302,074
Thereafter	-

**Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2021. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 2.12% per annum for December 31, 2021 was based upon measurement date of December 30, 2020. The sensitivity of net OPEB liability to changes in discount rate are as follows:

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

	1% Decrease	Discount Rate	1% Increase
	1.12%	2.12%	3.12%
Total OPEB liability	\$ 37,600,837	\$ 32,294,470	\$ 28,023,733
Plan fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 37,600,837</u>	<u>\$ 32,294,470</u>	<u>\$ 28,023,733</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%

**Healthcare Trend**

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

	1% Decrease	Healthcare Trend Rates	1% Increase
Total OPEB liability	\$ 27,461,747	\$ 32,294,470	\$ 38,387,054
Plan fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 27,461,747</u>	<u>\$ 32,294,470</u>	<u>\$ 38,387,054</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%

**Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2021, using the following methods and assumptions applied to all periods included in the measurement:

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

*Actuarial Cost Method*

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2019. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

*Amortization*

The total OPEB liability of this Plan is amortized on an open 30-year period. The amortization method is a level dollar amortization method.

*Assumptions*

The actuarial assumptions used in the January 1, 2021 actuarial valuation was based on economic, demographic and claim and expense assumptions that resulted from actuarial studies conducted for the period of December 31, 2017 and December 31, 2018.

Significant actuarial assumptions employed by the actuary for economic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2021, they are as follows:

Discount Rate - 2.12% per annum for year end 2021 reporting. 2.74% per annum for 2020 year end reporting.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

Trend Assumptions:

Medical Trend assumptions were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA model was released in December 2007 and version 2020\_b was used for this valuation. The following assumptions were input into this model:

<u>Variable</u>	<u>Rate</u>
Rate of Inflation	2.00%
Rate of Growth in Real Income/GDP per capital 2029+	1.25%
Extra Trend due to Taste/Technology 2029+	1.10%
Expected Health Share of GDP 2029	20.00%
Health Share of GDP Resistance Point	25.00%
Year for Limiting Cost Growth to GDP Growth	2040

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgements of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group. The rate for the extra trend for taste and technology was set above the baseline of 1.1% (to 1.2%) to move closer to the 30-year average to reflect the future projections from the Centers for Medicare and Medicaid Services Office of the Actuary (CMS OACT). The Medicare Trustee Report and CBO Long-Term Budget Outlook.

The trends selected from 2020 to 2023 were based on plan design, population weighting, renewal projections and market analysis. For years 2024 to 2028, these are interpolated from 2023 to 2029 (which is the product of the inflation, GDP and extra trend rate assumptions).

Deductibles, Co-payments and Out of Pocket Maximums are assumed to increase at the above trend rates. The ultimate trend rate reflects an assumed nominal per capital GDP growth.

Administrative and claims expense: 3% per annum

Future plan changes: It is assumed that the current Plan and cost-sharing structure remains in place for all future years.



COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

Significant actuarial assumptions employed by the actuary for demographic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2021, they are as follows:

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

Rate of Mortality - Based on 104% and 120% of the RP-2014 Total Dataset Healthy Annuitant Mortality Table, respectively for males and females, using the RP-2014 Total Dataset Employee Mortality Table for ages prior to the start of the Healthy Annuitant Mortality Table, both projected from the 2006 base rates using the RPEC\_2015 model, with an ultimate rate of 0.85% for ages 20-85 grading down to an ultimate rate of 0.00% for ages 111-120 and convergence to the ultimate rate in the year 2020. These rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible

**Changes in Net OPEB Liability**

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2021 with the following exceptions:

*Differences between Expected and Actual Experience*

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2021 was \$971,624.

*Changes in Assumptions*

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the June 30, 2017 and June 30, 2016 actuarial valuations were based primarily on those used by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 which were based on the experience study covering the period from June 30, 2012 through June 30, 2015. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 15 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (CONTINUED)

*Differences between Projected and Actual Earnings on OPEB Plan Investments*

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

**OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the County Finance Office at 2 Turner Street, Auburn, Maine 04210.

NOTE 16 - JAIL OPERATIONS

During its 2007 Fiscal Year, the State of Maine enacted legislation known as LD 2080 "An Act to Better Coordinate and Reduce the Cost of the delivery of State and County Correctional Services", located in Public Laws 2007, Chapter 653. This Act has in essence capped what Counties can assess their municipalities for taxes to fund their corrections budgets and will also establish the annual growth limitations for future corrections expenditures. A Board of Overseers at the State of Maine has been appointed to supervise county correction operations. The Act has raised many accounting and auditing issues regarding both financial and budgetary reporting. It is the position of the County that it has addressed, to the best of its ability, these issues in its 2021 annual audit report.

At the present time issues such as the funding of accrued benefits; ownership and maintenance of correction assets; external funding of certain corrections operations; corrections capital / reserve funding and ownership and the treatment of net asset balances (deficits) have not been specifically addressed in this Act. However, we have included a liability and offsetting receivable from the State of Maine for accrued compensated absences that are expected to be paid by the State. If the State decides not to cover these amounts, the jail will be liable for them. Any financial and/or other impact on the County and the Jail Department cannot be determined at the time of the issuance of this report.

NOTE 17 - LETTER OF CREDIT

At December 31, 2021, the County has an outstanding irrevocable standby letter of credit issued by the Federal Home Loan Bank of Pittsburgh serving as collateral for its deposits held at TD, Bank, N.A. This letter of credit, which expires at the close of business on February 8, 2022, authorizes one draw only up to the amount of \$200,000. There were no draws for the year ended December 31, 2021.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021

NOTE 18 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the County either carries commercial insurance or participates in a public entity and self-insured risk pool sponsored by the Maine County Commissioners Association Self-Funded Risk Management Pool.

Based on the coverage provided by the insurance purchased, the County is not aware of any material actual or potential claim liabilities which should be recorded at December 31, 2021. The amount of settlements has not exceeded insurance coverage for each of the past three years and there were no significant reductions in insurance coverage from that of the prior year.

NOTE 19 - CONTINGENCIES

With regard to pending legal claims or any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the County's financial position.

The County participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the County's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

NOTE 20 - SUBSEQUENT EVENT

On January 3, 2022, the County issued a tax anticipation note to meet its operating obligations. The note in the amount of \$6,000,000 has an interest rate of 1.24% per annum with a maturity date of December 26, 2022.

NOTE 21 - RESTATEMENT

In 2021, the County determined that certain items needed to be reclassified resulting in a restatement of the general fund, special revenue funds and capital projects funds beginning fund balances. The general fund's total fund balance decreased by \$463,842 from \$1,544,852 to \$1,081,010, the nonmajor special revenues funds total fund balance increased by \$110,818 from \$50,043 to \$110,818 and the nonmajor capital projects funds total fund balance increased by \$353,024 from \$0 to \$353,024.

## Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund
- Schedule of Proportionate Share of the Net Pension Liability (Asset)
- Schedule of Contributions - Pension
- Schedule of Proportionate Share of the Net OPEB Liability - Group Life
- Schedule of Changes in the Net OPEB Liability - Health Plan
- Schedule of Changes in the Net OPEB Liability and Related Ratios - Health Plan
- Schedule of Contributions - OPEB - Group Life and Health Plan
- Notes to Required Supplementary Information

## COUNTY OF ANDROSCOGGIN, MAINE

BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS  
 BUDGET AND ACTUAL - GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts		Actual Amounts	Variance Positive (Negative)
	Original	Final		
Budgetary Fund Balance, January 1, Restated	\$ 1,081,010	1,081,010	\$ 1,081,010	\$ -
Resources (Inflows):				
Taxes - municipalities	10,640,142	10,640,142	10,816,380	176,238
Intergovernmental revenues	2,831,780	471,890	299,336	(172,554)
Charges for services	1,734,232	1,734,232	1,852,642	118,410
Interest income	3,000	3,000	25,015	22,015
Miscellaneous	105,182	105,182	89,894	(15,288)
Transfers from Other Funds	100,000	100,000	100,000	-
Amounts Available for Appropriation	<u>16,495,346</u>	<u>14,135,456</u>	<u>14,264,277</u>	<u>128,821</u>
Charges to Appropriations (Outflows):				
Superior court	11,100	11,100	6,115	4,985
District attorney	801,336	801,336	697,422	103,914
County commissioners	187,030	187,030	176,540	10,490
County treasurer	165,000	165,000	160,460	4,540
Restitution specialist	69,303	69,303	67,049	2,254
County buildings	404,319	404,319	407,553	(3,234)
Human resources	4,100	4,100	4,800	(700)
Registry of deeds	194,270	194,270	191,801	2,469
Registry of probate	183,756	183,756	178,683	5,073
Auditing	12,500	12,500	13,200	(700)
Sheriff	2,066,785	2,005,634	1,888,122	117,512
Extension service	45,000	45,000	45,000	-
Employee benefits	2,332,400	2,332,400	2,289,230	43,170
Soil conservation	14,000	14,000	14,000	-
Communications	825,418	825,418	798,906	26,512
Insurances	102,000	102,000	89,740	12,260
Emergency management agency	205,201	205,201	201,911	3,290
Civil process	249,690	249,690	242,738	6,952
Law enforcement death benefit	17,942	17,942	17,942	-
Information Technology	160,000	160,000	149,038	10,962
Debt service:				
TAN interest	80,000	80,000	24,337	55,663
Unclassified	47,500	47,500	47,480	20
Transfers to other funds	7,615,686	5,316,947	5,316,947	-
Total Charges to Appropriations	<u>15,794,336</u>	<u>13,434,446</u>	<u>13,029,014</u>	<u>405,432</u>
Budgetary Fund Balance, December 31	<u>\$ 701,010</u>	<u>\$ 701,010</u>	<u>\$ 1,235,263</u>	<u>\$ 534,253</u>
Utilization of unassigned fund balance	<u>\$ 380,000</u>	<u>\$ 380,000</u>	<u>\$ -</u>	<u>\$ (380,000)</u>

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)  
LAST 10 FISCAL YEARS\*

	2021	2020	2019	2018	2017	2016	2015
<u>PLD Plan:</u>							
Proportion of the net pension liability (asset)	0.91%	0.84%	0.87%	0.86%	0.82%	0.84%	0.89%
Proportionate share of the net pension liability (asset)	\$ (292,992)	\$ 3,348,955	\$ 2,649,519	\$ 2,349,713	\$ 3,362,842	\$ 4,471,562	\$ 2,849,993
Covered payroll	\$ 4,226,733	\$ 4,954,790	\$ 4,916,840	\$ 4,536,299	\$ 4,403,707	\$ 4,285,185	\$ 3,923,173
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	-6.93%	67.59%	53.89%	51.80%	76.36%	104.35%	72.65%
Plan fiduciary net position as a percentage of the total pension liability (asset)	99.14%	88.35%	90.62%	91.14%	86.43%	86.40%	81.61%

\* The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

SCHEDULE 3

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF CONTRIBUTIONS - PENSION  
LAST 10 FISCAL YEARS\*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<u>PLD Plan:</u>							
Contractually required contribution	\$ 342,060	\$ 550,158	\$ 541,187	\$ 530,797	\$ 448,507	\$ 509,966	\$ 430,266
Contributions in relation to the contractually required contribution	<u>(342,060)</u>	<u>(550,158)</u>	<u>(541,187)</u>	<u>(530,797)</u>	<u>(448,507)</u>	<u>(509,966)</u>	<u>(430,266)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 3,533,552	\$ 5,244,781	\$ 5,196,014	\$ 4,747,875	\$ 4,536,299	\$ 4,398,335	\$ 4,044,026
Contributions as a percentage of covered payroll	9.68%	10.49%	10.42%	11.18%	9.89%	11.59%	10.64%

\* The amounts presented for each fiscal are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.



COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
GROUP LIFE  
LAST 10 FISCAL YEARS\*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<u>PLD Life Insurance:</u>						
Proportion of the net OPEB liability	1.26%	1.24%	1.19%	1.20%	1.13%	1.13%
County's proportionate share of the net OPEB liability	<u>\$ 129,697</u>	<u>\$ 163,050</u>	<u>\$ 254,562</u>	<u>\$ 242,502</u>	<u>\$ 189,165</u>	<u>\$ 254,639</u>
Total	<u><u>\$ 129,697</u></u>	<u><u>\$ 163,050</u></u>	<u><u>\$ 254,562</u></u>	<u><u>\$ 242,502</u></u>	<u><u>\$ 189,165</u></u>	<u><u>\$ 254,639</u></u>
Covered payroll	\$ 4,226,733	\$ 4,954,790	\$ 4,916,840	\$ 4,536,299	\$ 4,403,707	\$ 4,285,185
Proportionate share of the net OPEB liability as a percentage of its covered payroll	3.07%	3.29%	5.18%	5.35%	4.30%	5.94%
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	43.18%	43.92%	47.42%	0.00%

\* The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY - HEALTH PLAN  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Increase (Decrease)		
	Net OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>
Balances at 1/1/20 (Reporting December 31, 2020)	\$ 30,084,937	\$ -	\$ 30,084,937
Changes for the year:			
Service cost	433,771	-	433,771
Interest	824,494	-	824,494
Changes of benefits	-	-	-
Differences between expected and actual experience	-	-	-
Changes of assumptions	1,812,449	-	1,812,449
Contributions - employer	-	861,181	(861,181)
Contributions - member	-	-	-
Net investment income	-	-	-
Benefit payments	(861,181)	(861,181)	-
Administrative expense	-	-	-
Net changes	<u>2,209,533</u>	<u>-</u>	<u>2,209,533</u>
Balances at 1/1/21 (Reporting December 31, 2021)	<u>\$ 32,294,470</u>	<u>\$ -</u>	<u>\$ 32,294,470</u>

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS  
HEALTH PLAN  
LAST 10 FISCAL YEARS\*

	2021	2020	2019	2018
<u>Total OPEB liability</u>				
Service cost (BOY)	\$ 433,771	\$ 35,848	\$ 40,480	\$ 32,928
Interest (includes interest on service cost)	824,494	113,192	102,378	87,171
Changes of benefit terms	-	20,459,894	-	-
Differences between expected and actual experience	-	1,310,056	-	294,762
Changes of assumptions	1,812,449	5,486,753	(264,796)	311,737
Benefit payments, including refunds of member contributions	(861,181)	(90,583)	(87,099)	(41,523)
Net change in total OPEB liability	<u>\$ 2,209,533</u>	<u>\$ 27,315,160</u>	<u>\$ (209,037)</u>	<u>\$ 685,075</u>
Total OPEB liability - beginning	\$ 30,084,937	\$ 2,769,777	\$ 2,978,814	\$ 2,293,739
Total OPEB liability - ending	<u>\$ 32,294,470</u>	<u>\$ 30,084,937</u>	<u>\$ 2,769,777</u>	<u>\$ 2,978,814</u>
<u>Plan fiduciary net position</u>				
Contributions - employer	861,181	90,583	87,099	41,523
Contributions - member	-	-	-	-
Net investment income	-	-	-	-
Benefit payments, including refunds of member contributions	(861,181)	(90,583)	(87,099)	(41,523)
Administrative expense	-	-	-	-
Net change in fiduciary net position	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Plan fiduciary net position - beginning	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net OPEB liability - ending	<u>\$ 32,294,470</u>	<u>\$ 30,084,937</u>	<u>\$ 2,769,777</u>	<u>\$ 2,978,814</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.0%	0.0%	0.0%	0.0%
Covered payroll	\$ 4,900,415	\$ 4,900,415	\$ 4,327,691	\$ 4,327,691
Net OPEB liability as a percentage of covered payroll	659.0%	613.9%	64.0%	68.8%

\* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF CONTRIBUTIONS - OPEB - GROUP LIFE AND HEALTH PLAN  
LAST 10 FISCAL YEARS\*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<u>PLD Life Insurance:</u>						
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 3,533,552	\$ 5,244,781	\$ 5,196,014	\$ 4,747,875	\$ 4,536,299	\$ 4,398,335
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>		
<u>MMEHT:</u>						
Employer contributions	\$ 861,181	\$ 90,583	\$ 87,099	\$ 41,523		
Benefit payments	(861,181)	(90,583)	(87,099)	(41,523)		
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>		
Covered payroll	\$ 4,900,415	\$ 4,900,415	\$ 4,327,691	\$ 4,327,691		
Contributions as a percentage of covered payroll	17.57%	1.85%	2.01%	0.96%		

\* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2021

**Changes of Assumptions**

MEPERS PLD Pension Plan:

The discount rate changed from 6.75% to 6.50%.

The investment rate of return changed from 6.75% to 6.50%.

MEPERS OPEB Plan:

The discount rate was reduced from 6.75% to 6.50%.

The investment rate of return changed from 6.75% to 6.50%.

Maine Municipal Health Trust:

There was a change in the discount rate from 2.74% to 2.12% per GASB 75 discount rate selection. In addition, medical and prescription drug trend arrays were updated.

See accompanying independent auditor's report and notes to financial statements.

## Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Schedule of Departmental Operations - General Fund
- Combining Balance Sheet - Nonmajor Governmental Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds
- Combining Balance Sheet - Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds
- Combining Balance Sheet - Nonmajor Capital Projects Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds
- Combining Schedule of Net Position - Fiduciary Funds - Custodial Funds
- Combining Schedule of Changes in Net Position - Fiduciary Funds - Custodial Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
<b>SUPERIOR COURT</b>					
Witness fees	\$ 11,000	\$ -	\$ 11,000	\$ 6,095	\$ 4,905
Other expenditures	100	-	100	20	80
Total	<u>11,100</u>	<u>-</u>	<u>11,100</u>	<u>6,115</u>	<u>4,985</u>
<b>DISTRICT ATTORNEY</b>					
Personnel	507,656	-	507,656	491,224	16,432
Telephone	27,000	-	27,000	24,600	2,400
Utilities	13,000	-	13,000	8,917	4,083
Contracted services	35,773	-	35,773	40,778	(5,005)
Office supplies/printing/postage	16,500	-	16,500	16,321	179
Software/hardware	15,708	-	15,708	15,920	(212)
Court lease	53,061	-	53,061	53,061	-
Other expenditures	31,302	-	31,302	26,029	5,273
Victim advocate	86,736	-	86,736	12,055	74,681
Joint District Attorney	14,600	-	14,600	8,517	6,083
Total	<u>801,336</u>	<u>-</u>	<u>801,336</u>	<u>697,422</u>	<u>103,914</u>
<b>COUNTY COMMISSIONERS</b>					
Personnel	154,799	-	154,799	154,773	26
Contracted services	10,000	-	10,000	4,835	5,165
Telephone	1,231	-	1,231	949	282
Software/hardware	500	-	500	31	469
Office supplies/printing/postage	3,300	-	3,300	1,669	1,631
Dues	12,000	-	12,000	10,565	1,435
Other expenditures	5,200	-	5,200	3,718	1,482
Total	<u>187,030</u>	<u>-</u>	<u>187,030</u>	<u>176,540</u>	<u>10,490</u>
<b>COUNTY TREASURER</b>					
Personnel	138,890	-	138,890	139,284	(394)
Software/hardware	12,000	-	12,000	12,385	(385)
Office supplies/printing/postage	7,700	-	7,700	5,612	2,088
Computer equipment	1,500	-	1,500	-	1,500
Other expenditures	4,910	-	4,910	3,179	1,731
Total	<u>165,000</u>	<u>-</u>	<u>165,000</u>	<u>160,460</u>	<u>4,540</u>
<b>RESTITUTION SPECIALIST</b>					
	<u>69,303</u>	<u>-</u>	<u>69,303</u>	<u>67,049</u>	<u>2,254</u>

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
<b>COUNTY BUILDINGS</b>					
Personnel	233,634	-	233,634	222,397	11,237
Fuel oil	4,000	-	4,000	5,147	(1,147)
Cleaning	9,000	-	9,000	5,727	3,273
Grounds/snow removal	13,000	-	13,000	11,048	1,952
Repairs	31,300	-	31,300	50,347	(19,047)
Utilities	74,460	-	74,460	72,097	2,363
Building and improvements	27,700	-	27,700	17,129	10,571
Software/hardware	4,600	-	4,600	5,180	(580)
Other expenditures	6,625	-	6,625	18,481	(11,856)
<b>Total</b>	<b>404,319</b>	<b>-</b>	<b>404,319</b>	<b>407,553</b>	<b>(3,234)</b>
<b>HUMAN RESOURCES</b>					
Human resources	4,100	-	4,100	4,800	(700)
<b>Total</b>	<b>4,100</b>	<b>-</b>	<b>4,100</b>	<b>4,800</b>	<b>(700)</b>
<b>REGISTRY OF DEEDS</b>					
Personnel	173,180	-	173,180	171,949	1,231
Microfilming	15,500	-	15,500	15,215	285
Office supplies/printing/postage	3,600	-	3,600	3,022	578
Telephone	800	-	800	685	115
Other expenditures	1,190	-	1,190	930	260
<b>Total</b>	<b>194,270</b>	<b>-</b>	<b>194,270</b>	<b>191,801</b>	<b>2,469</b>
<b>REGISTRY OF PROBATE</b>					
Personnel	134,548	-	134,548	136,031	(1,483)
Advertising	10,000	-	10,000	13,918	(3,918)
Attorney fees	22,000	-	22,000	14,269	7,731
Software/hardware	3,250	-	3,250	699	2,551
Office supplies/printing/postage	7,500	-	7,500	7,904	(404)
Insurance	2,233	-	2,233	2,113	120
Telephone	450	-	450	372	78
Repairs	500	-	500	-	500
Other expenditures	3,275	-	3,275	3,377	(102)
<b>Total</b>	<b>183,756</b>	<b>-</b>	<b>183,756</b>	<b>178,683</b>	<b>5,073</b>



COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
<b>AUDITING</b>					
Audit services	12,500	-	12,500	13,200	(700)
Total	12,500	-	12,500	13,200	(700)
<b>SHERIFF</b>					
Personnel	1,611,650	(41,151)	1,570,499	1,467,373	103,126
Service contracts	16,210	-	16,210	17,335	(1,125)
Gas/oil/grease	52,000	-	52,000	56,578	(4,578)
Clothing/uniforms	21,000	-	21,000	20,524	476
Telephone/teletype	22,100	-	22,100	22,257	(157)
Communications	44,000	-	44,000	44,000	-
Automotive supplies	11,500	-	11,500	11,455	45
Software/hardware	15,800	-	15,800	15,640	160
Office supplies/printing/postage	7,100	-	7,100	4,499	2,601
Training/education	18,500	-	18,500	18,391	109
Repairs	34,500	-	34,500	35,340	(840)
Public safety	33,450	-	33,450	33,336	114
Vehicle	150,000	(20,000)	130,000	121,708	8,292
Other expenditures	28,975	-	28,975	19,686	9,289
Total	2,066,785	(61,151)	2,005,634	1,888,122	117,512
<b>EXTENSION SERVICE</b>					
Twin County Extension	45,000	-	45,000	45,000	-
Total	45,000	-	45,000	45,000	-
<b>EMPLOYEE BENEFITS</b>					
Health/dental insurance	1,679,100	-	1,679,100	1,678,780	320
Unemployment compensation	7,500	-	7,500	1,987	5,513
Retirement	354,300	-	354,300	357,737	(3,437)
Social security	291,500	-	291,500	250,726	40,774
Total	2,332,400	-	2,332,400	2,289,230	43,170

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
<b>COMMUNICATIONS</b>					
Personnel	664,700	-	664,700	641,126	23,574
Telephone/teletype	5,390	-	5,390	7,569	(2,179)
Repairs	5,500	-	5,500	3,308	2,192
Software/hardware	4,455	-	4,455	4,087	368
Office supplies/printing/postage	1,750	-	1,750	1,053	697
Communications	118,050	-	118,050	117,896	154
Other expenditures	25,573	-	25,573	23,867	1,706
<b>Total</b>	<b>825,418</b>	<b>-</b>	<b>825,418</b>	<b>798,906</b>	<b>26,512</b>
<b>SOIL CONSERVATION</b>					
Androscoggin Soil Conservation	14,000	-	14,000	14,000	-
<b>Total</b>	<b>14,000</b>	<b>-</b>	<b>14,000</b>	<b>14,000</b>	<b>-</b>
<b>LAW ENFORCEMENT</b>					
Death benefit	17,942	-	17,942	17,942	-
<b>Totals</b>	<b>17,942</b>	<b>-</b>	<b>17,942</b>	<b>17,942</b>	<b>-</b>
<b>INSURANCES</b>					
Auto/liability	47,000	-	47,000	47,198	(198)
Worker's compensation	55,000	-	55,000	42,542	12,458
<b>Total</b>	<b>102,000</b>	<b>-</b>	<b>102,000</b>	<b>89,740</b>	<b>12,260</b>
<b>EMERGENCY MANAGEMENT AGENCY</b>					
Personnel	177,000	-	177,000	177,274	(274)
Telephone	6,165	-	6,165	5,349	816
Utilities	7,820	-	7,820	7,820	-
Office supplies/printing/postage	3,811	-	3,811	1,528	2,283
Vehicle expenditures	2,270	-	2,270	994	1,276
Repairs	1,500	-	1,500	1,510	(10)
Other expenditures	6,635	-	6,635	7,436	(801)
<b>Total</b>	<b>205,201</b>	<b>-</b>	<b>205,201</b>	<b>201,911</b>	<b>3,290</b>

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
<b>CIVIL PROCESS SERVICE</b>					
Personnel	212,800	-	212,800	211,875	925
Gas, oil and grease	6,400	-	6,400	7,124	(724)
Repairs	4,000	-	4,000	1,698	2,302
Motor vehicle	7,500	-	7,500	7,500	-
Software/hardware	2,700	-	2,700	2,378	322
Office supplies/printing/postage	5,790	-	5,790	3,617	2,173
Other expenditures	10,500	-	10,500	8,546	1,954
Total	249,690	-	249,690	242,738	6,952
<b>INFORMATION TECHNOLOGY</b>					
Personnel	60,000	-	60,000	60,239	(239)
Telephone	3,800	-	3,800	2,393	1,407
Repairs	24,282	-	24,282	6,401	17,881
Computer/software supplies	71,118	-	71,118	78,884	(7,766)
Other expenditures	800	-	800	1,121	(321)
Total	160,000	-	160,000	149,038	10,962
<b>DEBT SERVICE</b>					
TAN interest	80,000	-	80,000	24,337	55,663
Total	80,000	-	80,000	24,337	55,663

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
UNCLASSIFIED					
Western Maine Transportation Services	40,000	-	40,000	40,000	-
AVCOG	7,500	-	7,500	7,480	20
Total	47,500	-	47,500	47,480	20
TRANSFERS TO OTHER FUNDS					
Jail fund	7,615,686	(2,359,890)	5,255,796	5,255,796	-
Special revenue funds	-	41,151	41,151	41,151	-
Capital projects funds	-	20,000	20,000	20,000	-
Total	7,615,686	(2,298,739)	5,316,947	5,316,947	-
TOTAL DEPARTMENTAL OPERATIONS	\$ 15,794,336	\$ (2,359,890)	\$ 13,434,446	\$ 13,029,014	\$ 405,432

See accompanying independent auditor’s report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2021

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
	<u>          </u>	<u>          </u>	<u>          </u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 26,371	\$ -	\$ 26,371
Due from other governments	42,117	-	42,117
Due from other funds	220,237	281,837	502,074
<b>TOTAL ASSETS</b>	<u>\$ 288,725</u>	<u>\$ 281,837</u>	<u>\$ 570,562</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 13,287	\$ -	\$ 13,287
Due to other funds	131,177	-	131,177
<b>TOTAL LIABILITIES</b>	<u>144,464</u>	<u>-</u>	<u>144,464</u>
<b>FUND BALANCES</b>			
Nonspendable	-	-	-
Restricted	232,867	281,837	514,704
Committed	-	-	-
Assigned	-	-	-
Unassigned	(88,606)	-	(88,606)
<b>TOTAL FUND BALANCES</b>	<u>144,261</u>	<u>281,837</u>	<u>426,098</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 288,725</u>	<u>\$ 281,837</u>	<u>\$ 570,562</u>

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
REVENUES			
Intergovernmental	\$ 344,361	\$ -	\$ 344,361
Charges for services	274,384	-	274,384
Interest income	66	-	66
Miscellaneous	11,532	8,813	20,345
TOTAL REVENUES	<u>630,343</u>	<u>8,813</u>	<u>639,156</u>
EXPENDITURES			
Program expenses	688,094	-	688,094
TOTAL EXPENDITURES	<u>688,094</u>	<u>-</u>	<u>688,094</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(57,751)</u>	<u>8,813</u>	<u>(48,938)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	41,151	20,000	61,151
Transfers (out)	-	(100,000)	(100,000)
TOTAL OTHER FINANCING SOURCES (USES)	<u>41,151</u>	<u>(80,000)</u>	<u>(38,849)</u>
NET CHANGE IN FUND BALANCES	(16,600)	(71,187)	(87,787)
FUND BALANCES - JANUARY 1, RESTATED	<u>160,861</u>	<u>353,024</u>	<u>513,885</u>
FUND BALANCES - DECEMBER 31	<u>\$ 144,261</u>	<u>\$ 281,837</u>	<u>\$ 426,098</u>

See accompanying independent auditor's report and notes to financial statements.

## Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than fiduciary trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2021

	Chemical Emergency Response	Probate Surcharge	DARE	Victim Advocate Grant	Wellness Grant	Speed Grant	Click It or Ticket It	DA Trial Assistance Grant
<b>ASSETS</b>								
Cash and cash equivalents	\$ 2,666	\$ 21,910	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due from other governments	-	-	-	-	-	-	-	-
Due from other funds	-	-	37	-	20,504	-	241	12,247
<b>TOTAL ASSETS</b>	<b>\$ 2,666</b>	<b>\$ 21,910</b>	<b>\$ 37</b>	<b>\$ -</b>	<b>\$ 20,504</b>	<b>\$ -</b>	<b>\$ 241</b>	<b>\$ 12,247</b>
<b>LIABILITIES</b>								
Accounts payable	\$ 531	\$ -	\$ -	\$ 3,829	\$ 927	\$ -	\$ -	\$ -
Due to other funds	5,450	10,146	-	7,259	-	393	-	-
<b>TOTAL LIABILITIES</b>	<b>5,981</b>	<b>10,146</b>	<b>-</b>	<b>11,088</b>	<b>927</b>	<b>393</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES (DEFICITS)</b>								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	-	11,764	37	-	19,577	-	241	12,247
Committed	-	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-
Unassigned	(3,315)	-	-	(11,088)	-	(393)	-	-
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<b>(3,315)</b>	<b>11,764</b>	<b>37</b>	<b>(11,088)</b>	<b>19,577</b>	<b>(393)</b>	<b>241</b>	<b>12,247</b>
<b>TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)</b>	<b>\$ 2,666</b>	<b>\$ 21,910</b>	<b>\$ 37</b>	<b>\$ -</b>	<b>\$ 20,504</b>	<b>\$ -</b>	<b>\$ 241</b>	<b>\$ 12,247</b>



SCHEDULE D (CONTINUED)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2021

	FEMA/ COVID	EMPG 18	EMPG	EMPG-S COVID	COPS	Distracted Driving Grant	Stop Violence Against Women
<b>ASSETS</b>							
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due from other governments	-	-	-	-	42,117	-	-
Due from other funds	16,835	9,194	-	-	-	2	-
<b>TOTAL ASSETS</b>	<b>\$ 16,835</b>	<b>\$ 9,194</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 42,117</b>	<b>\$ 2</b>	<b>\$ -</b>
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	-	-	15,197	3,017	42,117	-	-
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>-</b>	<b>15,197</b>	<b>3,017</b>	<b>42,117</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES (DEFICITS)</b>							
Nonspendable	-	-	-	-	-	-	-
Restricted	16,835	9,194	-	-	-	2	-
Committed	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-
Unassigned	-	-	(15,197)	(3,017)	-	-	-
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<b>16,835</b>	<b>9,194</b>	<b>(15,197)</b>	<b>(3,017)</b>	<b>-</b>	<b>2</b>	<b>-</b>
<b>TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)</b>	<b>\$ 16,835</b>	<b>\$ 9,194</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 42,117</b>	<b>\$ 2</b>	<b>\$ -</b>

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2021

	MDEA Agent Contract	DA Technology Grant	Homeland Security	HSPG 18	HSPG 19	HSPG 20	HSPG 21
<b>ASSETS</b>							
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due from other governments	-	-	-	-	-	-	-
Due from other funds	-	-	4,501	10,228	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 4,501</b>	<b>\$ 10,228</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	1,399	-	-	-	-	-	16,530
<b>TOTAL LIABILITIES</b>	<b>1,399</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>16,530</b>
<b>FUND BALANCES (DEFICITS)</b>							
Nonspendable	-	-	-	-	-	-	-
Restricted	-	-	4,501	10,228	-	-	-
Committed	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-
Unassigned	(1,399)	-	-	-	-	-	(16,530)
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<b>(1,399)</b>	<b>-</b>	<b>4,501</b>	<b>10,228</b>	<b>-</b>	<b>-</b>	<b>(16,530)</b>
<b>TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 4,501</b>	<b>\$ 10,228</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

SCHEDULE D (CONTINUED)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2021

	Misc Sheriff Grants	Misc. IT Grant	Maine EDUL	Alcohol Enforcement	Traffic Safety	Contingency
<b>ASSETS</b>						
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 1,795	\$ -	\$ -
Due from other governments	-	-	-	-	-	-
Due from other funds	-	-	2,018	-	1,171	100,000
<b>TOTAL ASSETS</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,018</b>	<b>\$ 1,795</b>	<b>\$ 1,171</b>	<b>\$ 100,000</b>
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ 8,000	\$ -	\$ -	\$ -	\$ -
Due to other funds	25,797	3,870	-	2	-	-
<b>TOTAL LIABILITIES</b>	<b>25,797</b>	<b>11,870</b>	<b>-</b>	<b>2</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES (DEFICITS)</b>						
Nonspendable	-	-	-	-	-	-
Restricted	-	-	2,018	1,793	1,171	100,000
Committed	-	-	-	-	-	-
Assigned	-	-	-	-	-	-
Unassigned	(25,797)	(11,870)	-	-	-	-
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<b>(25,797)</b>	<b>(11,870)</b>	<b>2,018</b>	<b>1,793</b>	<b>1,171</b>	<b>100,000</b>
<b>TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,018</b>	<b>\$ 1,795</b>	<b>\$ 1,171</b>	<b>\$ 100,000</b>

SCHEDULE D (CONTINUED)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2021

	Undesignated Jail Surplus	Electronic Monitoring	Dive Team Equipment	Asset Forfeiture	RSU #16 Contract	Poland Patrol Contract	MMA Safety Grant	Total
<b>ASSETS</b>								
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 26,371
Due from other governments	-	-	-	-	-	-	-	42,117
Due from other funds	3	6,887	228	3,391	7,698	25,052	-	220,237
<b>TOTAL ASSETS</b>	<b>\$ 3</b>	<b>\$ 6,887</b>	<b>\$ 228</b>	<b>\$ 3,391</b>	<b>\$ 7,698</b>	<b>\$ 25,052</b>	<b>\$ -</b>	<b>\$ 288,725</b>
<b>LIABILITIES</b>								
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 13,287
Due to other funds	-	-	-	-	-	-	-	131,177
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>144,464</b>
<b>FUND BALANCES (DEFICITS)</b>								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	3	6,887	228	3,391	7,698	25,052	-	232,867
Committed	-	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	(88,606)
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<b>3</b>	<b>6,887</b>	<b>228</b>	<b>3,391</b>	<b>7,698</b>	<b>25,052</b>	<b>-</b>	<b>144,261</b>
<b>TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)</b>	<b>\$ 3</b>	<b>\$ 6,887</b>	<b>\$ 228</b>	<b>\$ 3,391</b>	<b>\$ 7,698</b>	<b>\$ 25,052</b>	<b>\$ -</b>	<b>\$ 288,725</b>

See accompanying independent auditor's report and notes to financial statements.

SCHEDULE E

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Chemical Emergency Response	Probate Surcharge	DARE	Victim Advocate Grant	Wellness Grant	Speed Grant	Click It or Ticket It	DA Trial Assistance Grant
REVENUES								
Intergovernmental	\$ -	\$ -	\$ -	\$ 35,359	\$ 7,775	\$ 3,986	\$ 564	\$ 16,010
Charges for services	-	10,130	-	-	-	-	-	-
Interest income	-	61	-	-	-	-	-	-
Miscellaneous	11,520	-	-	-	-	-	-	-
TOTAL REVENUES	<u>11,520</u>	<u>10,191</u>	<u>-</u>	<u>35,359</u>	<u>7,775</u>	<u>3,986</u>	<u>564</u>	<u>16,010</u>
EXPENDITURES								
Program expenses	<u>22,207</u>	<u>4,077</u>	<u>-</u>	<u>64,890</u>	<u>7,462</u>	<u>3,986</u>	<u>564</u>	<u>-</u>
TOTAL EXPENDITURES	<u>22,207</u>	<u>4,077</u>	<u>-</u>	<u>64,890</u>	<u>7,462</u>	<u>3,986</u>	<u>564</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(10,687)</u>	<u>6,114</u>	<u>-</u>	<u>(29,531)</u>	<u>313</u>	<u>-</u>	<u>-</u>	<u>16,010</u>
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	-	-	-	-	-	-
Transfers (out)	-	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES (DEFICITS)	<u>(10,687)</u>	<u>6,114</u>	<u>-</u>	<u>(29,531)</u>	<u>313</u>	<u>-</u>	<u>-</u>	<u>16,010</u>
FUND BALANCES (DEFICITS) - JANUARY 1, RESTATED	<u>7,372</u>	<u>5,650</u>	<u>37</u>	<u>18,443</u>	<u>19,264</u>	<u>(393)</u>	<u>241</u>	<u>(3,763)</u>
FUND BALANCES (DEFICITS) - DECEMBER 31	<u>\$ (3,315)</u>	<u>\$ 11,764</u>	<u>\$ 37</u>	<u>\$ (11,088)</u>	<u>\$ 19,577</u>	<u>\$ (393)</u>	<u>\$ 241</u>	<u>\$ 12,247</u>

SCHEDULE E (CONTINUED)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	FEMA/ COVID	EMPG 18	EMPG	EMPG-S COVID	COPS	Distracted Driving Grant	Stop Violence Against Women
REVENUES							
Intergovernmental	\$ 21,643	\$ -	\$ -	\$ -	\$ 105,454	\$ -	\$ 2,500
Charges for services	-	-	-	-	-	-	-
Interest income	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-
TOTAL REVENUES	<u>21,643</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>105,454</u>	<u>-</u>	<u>2,500</u>
EXPENDITURES							
Program expenses	1,725	-	-	3,017	146,605	-	-
TOTAL EXPENDITURES	<u>1,725</u>	<u>-</u>	<u>-</u>	<u>3,017</u>	<u>146,605</u>	<u>-</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>19,918</u>	<u>-</u>	<u>-</u>	<u>(3,017)</u>	<u>(41,151)</u>	<u>-</u>	<u>2,500</u>
OTHER FINANCING SOURCES (USES)							
Transfers in	-	-	-	-	41,151	-	-
Transfers (out)	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>41,151</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES (DEFICITS)	19,918	-	-	(3,017)	-	-	2,500
FUND BALANCES (DEFICITS) - JANUARY 1, RESTATED	<u>(3,083)</u>	<u>9,194</u>	<u>(15,197)</u>	<u>-</u>	<u>-</u>	<u>2</u>	<u>(2,500)</u>
FUND BALANCES (DEFICITS) - DECEMBER 31	<u>\$ 16,835</u>	<u>\$ 9,194</u>	<u>\$ (15,197)</u>	<u>\$ (3,017)</u>	<u>\$ -</u>	<u>\$ 2</u>	<u>\$ -</u>

SCHEDULE E (CONTINUED)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	MDEA Agent Contract	DA Technology Grant	Homeland Security	HSPG 18	HSPG 19	HSPG 20	HSPG 21
REVENUES							
Intergovernmental	\$ -	\$ 101,639	\$ -	\$ 22,180	\$ 14,402	\$ 11,491	\$ -
Charges for services	-	-	-	-	-	-	-
Interest income	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-
TOTAL REVENUES	-	101,639	-	22,180	14,402	11,491	-
EXPENDITURES							
Program expenses	-	101,639	-	11,952	14,402	11,491	16,530
TOTAL EXPENDITURES	-	101,639	-	11,952	14,402	11,491	16,530
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	-	-	10,228	-	-	(16,530)
OTHER FINANCING SOURCES (USES)							
Transfers in	-	-	-	-	-	-	-
Transfers (out)	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-	-	-	-
NET CHANGE IN FUND BALANCES (DEFICITS)	-	-	-	10,228	-	-	(16,530)
FUND BALANCES (DEFICITS) - JANUARY 1, RESTATED	(1,399)	-	4,501	-	-	-	-
FUND BALANCES (DEFICITS) - DECEMBER 31	\$ (1,399)	\$ -	\$ 4,501	\$ 10,228	\$ -	\$ -	\$ (16,530)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Misc Sheriff Grants	Misc. IT Grant	Maine EDUL	Alcohol Enforcement	Traffic Safety	Contingency
REVENUES						
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-	-	-
Interest income	-	-	-	5	-	-
Miscellaneous	-	-	-	-	-	-
TOTAL REVENUES	-	-	-	5	-	-
EXPENDITURES						
Program expenses	32,494	11,870	-	-	-	-
TOTAL EXPENDITURES	32,494	11,870	-	-	-	-
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(32,494)	(11,870)	-	5	-	-
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	-	-
Transfers (out)	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-	-	-
NET CHANGE IN FUND BALANCES (DEFICITS)	(32,494)	(11,870)	-	5	-	-
FUND BALANCES (DEFICITS) - JANUARY 1, RESTATED	6,697	-	2,018	1,788	1,171	100,000
FUND BALANCES (DEFICITS) - DECEMBER 31	\$ (25,797)	\$ (11,870)	\$ 2,018	\$ 1,793	\$ 1,171	\$ 100,000



SCHEDULE E (CONTINUED)

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Undesignated Jail Surplus	Electronic Monitoring	Dive Team Equipment	Asset Forfeiture	RSU #16 Contract	Poland Patrol Contract	MMA Safety Grant	Total
REVENUES								
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,358	\$ 344,361
Charges for services	-	-	-	-	50,614	213,640	-	274,384
Interest income	-	-	-	-	-	-	-	66
Miscellaneous	-	8	-	4	-	-	-	11,532
TOTAL REVENUES	-	8	-	4	50,614	213,640	1,358	630,343
EXPENDITURES								
Program expenses	-	-	321	-	42,916	188,588	1,358	688,094
TOTAL EXPENDITURES	-	-	321	-	42,916	188,588	1,358	688,094
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	8	(321)	4	7,698	25,052	-	(57,751)
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	-	-	-	-	-	41,151
Transfers (out)	-	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-	-	-	-	41,151
NET CHANGE IN FUND BALANCES (DEFICITS)	-	8	(321)	4	7,698	25,052	-	(16,600)
FUND BALANCES (DEFICITS) - JANUARY 1, RESTATED	3	6,879	549	3,387	-	-	-	160,861
FUND BALANCES (DEFICITS) - DECEMBER 31	\$ 3	\$ 6,887	\$ 228	\$ 3,391	\$ 7,698	\$ 25,052	\$ -	\$ 144,261

See accompanying independent auditor’s report and notes to financial statements.

## Capital Projects Funds

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment, other than those financed by proprietary or trust funds.

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS  
DECEMBER 31, 2021

	Building Improvement	Facilities Truck	Office Equipment	County Capital	Sheriff's Vehicle	Total
<b>ASSETS</b>						
Due from other funds	\$ 5,444	\$ 20,051	\$ 22,235	\$ 214,107	\$ 20,000	\$ 281,837
<b>TOTAL ASSETS</b>	<u>\$ 5,444</u>	<u>\$ 20,051</u>	<u>\$ 22,235</u>	<u>\$ 214,107</u>	<u>\$ 20,000</u>	<u>\$ 281,837</u>
<b>LIABILITIES</b>						
Due to other funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>TOTAL LIABILITIES</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>						
Nonspendable	-	-	-	-	-	-
Restricted	5,444	20,051	22,235	214,107	20,000	281,837
Committed	-	-	-	-	-	-
Assigned	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<u>5,444</u>	<u>20,051</u>	<u>22,235</u>	<u>214,107</u>	<u>20,000</u>	<u>281,837</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 5,444</u>	<u>\$ 20,051</u>	<u>\$ 22,235</u>	<u>\$ 214,107</u>	<u>\$ 20,000</u>	<u>\$ 281,837</u>

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR CAPITAL PROJECTS FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Building Improvement	Facilities Truck	Office Equipment	County Capital	Sheriff's Vehicle	Total
REVENUES						
Miscellaneous	\$ 11	\$ 8,032	\$ 43	\$ 727	\$ -	\$ 8,813
TOTAL REVENUES	<u>11</u>	<u>8,032</u>	<u>43</u>	<u>727</u>	<u>-</u>	<u>8,813</u>
EXPENDITURES						
Program expenses	-	-	-	-	-	-
TOTAL EXPENDITURES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>11</u>	<u>8,032</u>	<u>43</u>	<u>727</u>	<u>-</u>	<u>8,813</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	20,000	20,000
Transfers (out)	-	-	-	(100,000)	-	(100,000)
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(100,000)</u>	<u>20,000</u>	<u>(80,000)</u>
NET CHANGE IN FUND BALANCES	11	8,032	43	(99,273)	20,000	(71,187)
FUND BALANCES - JANUARY 1, RESTATED	<u>5,433</u>	<u>12,019</u>	<u>22,192</u>	<u>313,380</u>	<u>-</u>	<u>353,024</u>
FUND BALANCES - DECEMBER 31	<u>\$ 5,444</u>	<u>\$ 20,051</u>	<u>\$ 22,235</u>	<u>\$ 214,107</u>	<u>\$ 20,000</u>	<u>\$ 281,837</u>

See accompanying independent auditor's report and notes to financial statements.

## Fiduciary Funds

Fiduciary funds are used to account for assets held by the County of Androscoggin, Maine as an agent for individuals, private organizations or other governmental units. These funds have been established for the provisions of the Inmate Benefit Account and the Restitution Account.

## COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF NET POSITION - FIDUCIARY FUNDS  
CUSTODIAL FUNDS  
DECEMBER 31, 2021

	Inmate Benefit Account	Restitution Account	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 413,895	\$ 44,084	\$ 457,979
Due from other governments	190,566	722,252	912,818
<b>TOTAL ASSETS</b>	<u>\$ 604,461</u>	<u>\$ 766,336</u>	<u>\$ 1,370,797</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 26,650	\$ -	\$ 26,650
<b>TOTAL LIABILITIES</b>	<u>26,650</u>	<u>-</u>	<u>26,650</u>
<b>NET POSITION</b>			
Restricted	577,811	766,336	1,344,147
<b>TOTAL NET POSITION</b>	<u>577,811</u>	<u>766,336</u>	<u>1,344,147</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u>\$ 604,461</u>	<u>\$ 766,336</u>	<u>\$ 1,370,797</u>

See accompanying independent auditor's report and notes to financial statements.

## COUNTY OF ANDROSCOGGIN, MAINE

COMBINING SCHEDULE OF CHANGES IN NET POSITION - FIDUCIARY FUNDS  
CUSTODIAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Inmate Benefit Account	Restitution Account	Total
REVENUE			
Charges for services	\$ -	\$ 204,055	\$ 204,055
Interest income	2,973	177	3,150
Other	366,426	-	366,426
TOTAL REVENUE	<u>369,399</u>	<u>204,232</u>	<u>573,631</u>
EXPENSE			
Program charges	<u>230,087</u>	<u>229,342</u>	<u>459,429</u>
TOTAL EXPENSE	<u>230,087</u>	<u>229,342</u>	<u>459,429</u>
NET CHANGE IN NET POSITION	139,312	(25,110)	114,202
NET POSITION, JANUARY 1	<u>438,499</u>	<u>791,446</u>	<u>1,229,945</u>
NET POSITION, DECEMBER 31	<u>\$ 577,811</u>	<u>\$ 766,336</u>	<u>\$ 1,344,147</u>

See accompanying independent auditor's report and notes to financial statements.

## General Capital Assets

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position.



## COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION  
DECEMBER 31, 2021

	Land and Non-depreciable Assets	Buildings, Building Improvements and Land Improvements	Furniture, Fixtures, Equipment and Vehicles	Total
Jail	\$ -	\$ 9,016,628	\$ 555,615	\$ 9,572,243
Sheriff's Department	-	-	2,094,057	2,094,057
District Attorney	-	-	8,453	8,453
County-wide	809,900	2,615,274	560,965	3,986,139
Total General Capital Assets	809,900	11,631,902	3,219,090	15,660,892
Less: Accumulated Depreciation	-	(11,386,463)	(1,741,435)	(13,127,898)
Net General Capital Assets	<u>\$ 809,900</u>	<u>\$ 245,439</u>	<u>\$ 1,477,655</u>	<u>\$ 2,532,994</u>

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION  
FOR THE YEAR ENDED DECEMBER 31, 2021

	General Capital Assets 1/1/21	Additions	Disposals	General Capital Assets 12/31/21
Jail	\$ 9,413,243	\$ 159,000	-	\$ 9,572,243
Sheriff's department	1,896,893	303,654	(106,490)	2,094,057
District attorney	8,453	-	-	8,453
County-wide	3,836,256	149,883	-	3,986,139
Total General Capital Assets	<u>15,154,845</u>	<u>612,537</u>	<u>(106,490)</u>	<u>15,660,892</u>
Less: Accumulated Depreciation	<u>(12,868,909)</u>	<u>(357,661)</u>	<u>98,672</u>	<u>(13,127,898)</u>
Net General Capital Assets	<u>\$ 2,285,936</u>	<u>\$ 254,876</u>	<u>\$ (7,818)</u>	<u>\$ 2,532,994</u>

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor Pass-Through Grantor Program Title	Federal AL Number	Pass-Through Grantor Number	Federal Expenditures	Expenditures to Subrecipients
U.S. DEPARTMENT OF JUSTICE				
Direct Programs -				
Public Safety Partnership and Community Policing Grants	16.710	N/A	\$ 105,454	\$ -
Total U.S. Department of Justice			<u>105,454</u>	<u>-</u>
U.S. DEPARTMENT OF TRANSPORTATION				
Passed through Maine Department of Transportation and Highway Safety				
Highway Safety Cluster:				
Data Driven Speed Enforcement Grant	20.600	PT21-025	3,986	-
Click It or Ticket	20.616	OPB21-031	564	-
Subtotal Highway Safety Cluster			<u>4,550</u>	<u>-</u>
Passed through Maine Emergency Management Agency in the Department of Defense and Veteran's Services Interagency Hazardous Materials Public Sector Training and Planning Grants				
	20.703	693JK31940019HMEP	22,207	-
Total U.S. Department of Transportation			<u>26,757</u>	<u>-</u>
U.S. DEPARTMENT OF TREASURY				
Direct Programs				
Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	1,085,169	-
Total U.S. Department of Treasury			<u>1,085,169</u>	<u>-</u>
U.S. DEPARTMENT OF HOMELAND SECURITY				
Passed through Federal Emergency Management Agency and Maine Emergency Management Agency in the Department of Defense and Veteran's Services				
Emergency Management Performance Grants	97.042	CT 20200819*0544	201,912	-
Homeland Security Grant Program - HSGP 18	97.067	CT 20180820*0601	11,952	-
Homeland Security Grant Program - HSGP 19	97.067	CT 20190723*0239	14,402	-
Homeland Security Grant Program - HSGP 20	97.067	CT 20200820*0630	11,491	-
Homeland Security Grant Program - HSGP 21	97.067	CT 202109270*0808	16,530	-
			<u>54,375</u>	<u>-</u>
Total U.S. Department of Homeland Security			<u>256,287</u>	<u>-</u>
Total Federal Assistance			<u>\$ 1,473,667</u>	<u>\$ -</u>

See accompanying independent auditor's report and notes to financial statements.

COUNTY OF ANDROSCOGGIN, MAINE

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Androscoggin, Maine under programs of the federal government for the year ended December 31, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County of Androscoggin, Maine, it is not intended to and does not present the financial position, changes in net assets or cash flows of the County of Androscoggin, Maine.

2. Summary of Significant Accounting Policies

- a. Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- b. The County of Androscoggin, Maine has elected not to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

See accompanying independent auditor's report and notes to financial statements.



Proven Expertise & Integrity

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners  
County of Androscoggin  
Auburn, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the County of Androscoggin, Maine, as of and for the year ended December 31, 2021 and the related notes to the financial statements, which collectively comprise the County of Androscoggin, Maine's basic financial statements and have issued our report thereon dated August 31, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered County of Androscoggin, Maine's internal control over financial reporting to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of County of Androscoggin, Maine's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Androscoggin, Maine's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether County of Androscoggin, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. We noted certain other matters that we reported to management of the County of Androscoggin, Maine in a separate letter dated May 10, 2022.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RHR Smith & Company*

Buxton, Maine  
August 31, 2022



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Commissioners  
County of Androscoggin  
Auburn, Maine

### Report on Compliance for Each Major Federal Program

We have audited the County of Androscoggin, Maine's compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of the County of Androscoggin, Maine's major federal programs for the year ended December 31, 2021. The County of Androscoggin, Maine's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations and the terms and conditions of its federal awards applicable to each of its major federal programs.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County of Androscoggin, Maine's major federal programs based on our audit of the type of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County of Androscoggin, Maine's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the County of Androscoggin, Maine's compliance.

### Opinion on Each Major Federal Program

In our opinion, the County of Androscoggin, Maine, complied in all material respects, with the type of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which are required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2021-001. Our opinion on each major federal program is not modified with respect to this matter. The County of Androscoggin, Maine's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County of Androscoggin, Maine's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### Report on Internal Control Over Compliance

Management of the County of Androscoggin, Maine is responsible for establishing and maintaining effective internal control over compliance with the type of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County of Androscoggin, Maine internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County of Androscoggin, Maine's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency or combination of deficiencies, in internal control over compliance requirements of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency or a combination of



deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, we did identify a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2021-001 that we consider to be a significant deficiency.

#### County of Androscoggin, Maine's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County of Androscoggin Maine's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County of Androscoggin Maine's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*RHR Smith & Company*

Buxton, Maine  
August 31, 2022

COUNTY OF ANDROSCOGGIN, MAINE  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

**Section I - Summary of Auditor's Results**

- Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified? \_\_\_\_\_ yes   X   no
- Noncompliance material to financial statements noted? \_\_\_\_\_ yes   X   no

- Federal Awards

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_ yes   X   no
- Significant deficiency(ies) identified?   X   yes \_\_\_\_\_ no

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported  
 in accordance with §200.516 of Uniform Guidance?   X   yes \_\_\_\_\_ no

Identification of major programs:

<u>AL Numbers</u>	<u>Name of Federal Program or Cluster</u>
21.027	Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between type A and B: \$750,000

Auditee qualified as low-risk auditee? \_\_\_\_\_ yes   X   no

**Section II - Financial Statement Findings**

None

COUNTY OF ANDROSCOGGIN, MAINE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2021

**Section III - Federal Awards Findings and Questioned Costs**

**SIGNIFICANT DEFICIENCIES**

2021-01 - Procurement Contracts

Federal Program Information:

Department of Treasury:

ALN - 21.027 - Coronavirus State and Local Fiscal Recovery Funds

Criteria: The following CFR(s) apply to this finding: 2 CFR 200.327.

Condition: During audit procedures, it was identified that the County of Androscoggin did not include the required contract provisions as specified in the criteria above and included in the County's procurement policy.

Cause: The County does not have the necessary internal controls to ensure compliance with the County's procurement policy.

Effect: Procurement contracts were not executed in compliance with both the criteria above and the County's procurement policy.

Identification of Questioned Costs: None identified.

Context: Three procurement contracts were reviewed out of a population of 16. It was determined that the three procurement contracts reviewed did not include the required contract provisions. This was a statistically valid sample.

Repeat Finding: This is not a repeat finding.

Recommendation: It is recommended that the County of Androscoggin implement internal control processes and procedures to ensure that they are following both the criteria above and the County's procurement policy.

Views of Responsible Officials and Corrective Action Plan: Please see the Corrective Action Plan issued by the County of Androscoggin.